

City of Smithville, Missouri

Board of Aldermen - Work Session Agenda April 18, 2023

6:30 p.m. – City Hall Council Chambers and Via Videoconference

Anyone who wishes to view the meeting may do so in real time as it will be streamed live on the City's FaceBook page.

For Public Comment via Zoom, please email your request to the City Clerk at ldrummond@smithvillemo.org prior to the meeting to be sent the meeting Zoom link.

- 1. Call to Order
- 2. FY2022 Audit Review Presentation
- 3. Adjourn

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Meeting ID: 848 9725 7933

Passcode: 595339

SMITHVILLE	STAFF	REPORT	
Date:	April 18, 2023		
Prepared By:	Stephen Larson, Finance Director		
Subject:	FY2022 Audit Results – CliftonLarsonAllen		
Staff Report:	Finance Department		

FY2022 AUDIT RESULTS

The FY2022 Audit was completed by CliftonAllenLarson in March 2023. Auditors began work in mid-December and completed the audit by mid-March. The auditors completed a thorough inspection of the City's financial activity, reviewed hundreds of key documents and invoices, and tested various finance department processes and procedures during this process.

In the agenda packet are the FY2022 year-end financial statements, In addition to the financial statements provided in the agenda packet, the governance communication which notes any difficulties our operational issues encountered while performing the audit and the adjusting audit entries which will be performed by the Finance Director, and the Single Audit Report which serves as an auditing function for the ARPA Funding the City has received.

Harold Ray from CLA will be on site to provide a presentation indicating the financial health and fiscal status of the City of Smithville. Below are the findings and results of the FY2022 independent audit.

2022-001 - Material Weakness in Financial Reporting

As a part of this audit, management requests CLA to prepare financial statements and any related notes to the financial statements. The City does not have an internal policy in place regarding the preparation or review of the annual financial statements that would enable management to prepare the financial statements and the related note disclosures. This finding, 2022-001, is a repeat of a finding in the immediately prior year. The City believes it has implemented a comprehensive review process of all City finances which includes monthly budget-to-actual financial reports for review by department directors, monthly Board of Aldermen financial reports, and a financial advisor (Piper Sandler) which is contracted to review financial matters. Staff will continue to evaluate the cost-benefit

analysis of doing financial statements in-house and will explore the necessary training and certification required for the Finance Director to prepare these documents.

2022-002 - Material Weakness in Internal Control over Financial Reporting

Recording Developer Obligation Bonds: The City strives to make timely recording of adjustments during each fiscal year in which adjusting entries are needed. In 2022, Developer Obligation Bonds, which were issued in 2022, are the first of their kind to be issued by the City. Staff will work with the financial advisor, auditors, and economic development legal counsel to ensure proper recording of financial activity in the general ledger. Going forward, the Finance Department will be reconciling the twelve cash accounts (housed at UMB Bank) on a monthly basis, a process very similar to reconciling active COPs (Certificates of Participation).

2022-003 – Expenditures Exceeding Budgeted Amounts

In the FY2022 Adopted Budget, auditors noted that the developer expenditure activity (which was recorded in the TIF cash accounts at UMB), exceeded the budget for the Special Allocation Fund (which was approved by the Board of Aldermen in October 2021). The total adopted budget for the Special Allocation Fund in FY2022 was \$1,163,888 and this figure was originally based upon projected City disbursements of TIF EATs to the trustee (UMB), which equaled \$1,014,378.12. However, the auditors informed City staff that the expenditures occurring in the cash accounts count towards the total budget in the Special Allocation Fund and should be recorded and projected going forward.

Beginning with the development of the FY2024 budget, staff will work with Marketplace TIF legal counsel to determine the appropriate upcoming budget for the Special Allocation Fund and also monitor the expenditures recorded in the TIF cash accounts to ensure the City is in conformity with Missouri State Statutes.

2022-004 - Documentation of Suspension and Debarment Checks

The auditors identified that the City is responsible for establishing and maintaining effective internal controls over any Federal Awards received, which includes establishing procedures which ensure a contractor is not suspended or debarred by the Federal Government from working/performing contracted services.

Going forward, the City will be utilizing the SAM (System for Award Management) website page to verify if a specific contractor is debarred/suspended by verifying the search results (with print screen as evidence) and providing this to the auditors. In confirming with the auditors, this form of verification will serve as a proper form of internal control on this matter.

CITY OF SMITHVILLE, MISSOURI

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS AND INDEPENDENT AUDITORS' REPORTS AS REQUIRED BY GOVERNMENT AUDITING STANDARDS AND UNIFORM GRANT GUIDANCE

YEAR ENDED OCTOBER 31, 2022



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INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of Aldermen City of Smithville, Missouri

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the modified cash basis financial statements of the governmental activities, the business type activities, each major fund, and the aggregate remaining fund information of City of Smithville, Missouri (the City), as of and for the year ended October 31, 2022, and the related notes to the financial statements, which collectively comprise the City's basic financial statements and have issued our report thereon dated March 23, 2023.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City's internal control *over* financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. We identified certain deficiencies in internal control, described in the accompanying schedule of findings and questioned costs as items 2022-001 and 2022-002 that we consider to be material weaknesses.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed an instance of noncompliance or other matters that is required to be reported under *Government Auditing Standards* and which is described in the accompanying schedule of findings and questioned costs as item 2022-003.

The City's Responses to the Findings

Government Auditing Standards requires the auditor to perform limited procedures on the City's response to the findings identified in our audit and described in the accompanying schedule of findings and questioned costs. The City's response was not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

CliftonLarsonAllen LLP

Clifton Larson Allen LLP

St. Joseph, Missouri March 23, 2023



INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM, REPORT ON INTERNAL CONTROL OVER COMPLIANCE, AND REPORT ON THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS REQUIRED BY THE UNIFORM GUIDANCE

Board of Aldermen City of Smithville, Missouri

Report on Compliance for Each Major Federal Program Opinion on Each Major Federal Program

We have audited the City of Smithville, Missouri's (the City) compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of the City's major federal programs for the year ended October 31, 2022. The City's major federal programs are identified in the summary of auditor's results section of the accompanying Schedule of Findings and Questioned Costs.

In our opinion, the City of Smithville, Missouri complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended October 31, 2022.

Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative* Requirements, *Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditors' Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the City of Smithville, Missouri and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of City of Smithville, Missouri 's compliance with the compliance requirements referred to above.

Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the City of Smithville, Missouri's federal programs.

Auditors' Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the City of Smithville, Missouri's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the City of Smithville, Missouri's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we:

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding City of Smithville, Missouri's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- obtain an understanding of City of Smithville, Missouri's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of City of Smithville, Missouri's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

Other Matters

The results of our auditing procedures disclosed an instance of noncompliance, which is required to be reported in accordance with the Uniform Guidance and which is described in the accompanying schedule of findings and questioned costs as item 2021-004. Our opinion on each major federal program is not modified with respect to this matter.

City of Smithville's Response to Finding

Government Auditing Standards requires the auditor to perform limited procedures on City of Smithville, Missouri's response to the noncompliance findings identified in our compliance audit described in the accompanying schedule of findings and questioned costs. City of Smithville, Missouri's response was not subjected to the other auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

Report on Internal Control Over Compliance

Our consideration of internal control over compliance was for the limited purpose described in the Auditors' Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance and therefore, material weaknesses or significant deficiencies may exist that were not identified. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, as discussed below, we did identify certain deficiencies in internal control over compliance that we consider to be significant deficiencies.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance. We consider the deficiency in internal control over compliance described in the accompanying schedule of findings and questioned costs as item 2022-004, to be a significant deficiency.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

City of Smithville's Response to Finding

Government Auditing Standards requires the auditor to perform limited procedures on City of Smithville, Missouri's response to the internal control over compliance findings identified in our audit described in the accompanying schedule of findings and questioned costs. City of Smithville, Missouri's response was not subjected to the other auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Report on Schedule of Expenditures of Federal Awards Required by the Uniform Guidance

We have audited the financial statements of the governmental activities, the business type activities, each major fund, and the aggregate remaining fund information of the City of Smithville, Missouri, (the City) as of and for the year ended October 31, 2022, and the related notes to the financial statements, which collectively comprise the City's basic financial statements. We issued our report thereon dated March 23, 2023, which contained unmodified opinions on those financial statements. Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by the Uniform Guidance and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards is fairly stated in all material respects in relation to the basic financial statements as a whole.

CliftonLarsonAllen LLP

Clifton Larson Allen LLP

St. Joseph, Missouri March 23, 2023

CITY OF SMITHVILLE, MISSOURI SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS YEAR ENDED OCTOBER 31, 2022

	Assistance Listing	Pass-Through Entity Identifying	Current Year	Passed Through to
Federal Grantor/Pass-Through Grantor/Program or Cluster Title	Number	Number	Expenditures	Subrecipients
U.S. Department of Treasury				
Passed through the Missouri State Treasurer:				
COVID-19 Coronavirus State and Local Fiscal Recovery Funds	21.027	MO1298	\$ 1,330,033	\$ -
Passed through Clay County, Missouri				
COVID-19 Coronavirus State and Local Fiscal Recovery Funds	21.027	2022-03	805,495	<u>-</u>
Total U.S. Department of Treasury			2,135,528	=
Total Expenditures of Federal Awards			\$ 2,135,528	\$ -

CITY OF SMITHVILLE, MISSOURI NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS OCTOBER 31, 2022

NOTE 1 ORGANIZATION

City of Smithville, Missouri, (the City) is the recipient of several federal awards. All federal awards received directly from federal agencies as well as those awards that are passed through other government agencies, are included on the Schedule of Expenditures of Federal Awards.

NOTE 2 BASIS OF PRESENTATION

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) includes the federal award activity of the City under programs of the federal government for the year ended October 31, 2022. The information in this schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance) from the Office of Management and Budget (OMB). Because the schedule presents only a selected portion of the operations of the City, it is not intended to and does not present the financial position, changes in net position, or cash flows of the City.

NOTE 3 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported on the schedule are reported on the modified cash basis of accounting. Such expenditures are recognized following the cost principles contained in Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards for all awards with the exception of Assistance Listing Number 21.019, which follows criteria determined by the Department of Treasury for allowability costs. Under these principles, certain types of expenditures are not allowable or are limited as to reimbursement.

NOTE 4 LOCAL GOVERNMENT CONTRIBUTIONS

Local cost sharing, as defined by the Uniform Guidance is required by certain federal grants. The amount of cost sharing varies with each program. Only the federal share of expenditures is presented in the Schedule of Expenditures of Federal Awards.

NOTE 5 ADDITIONAL AUDITS

Grantor agencies reserve the right to conduct additional audits of the City's grant programs for economy and efficiency and program results that may result in disallowed costs to the City. However, management does not believe such audits would result in any disallowed costs that would be material to the City's financial position at October 31, 2022.

NOTE 6 INDIRECT COST RATE

The City did not charge indirect costs to their federal programs.

Section I – Summary of Auditors' Results Financial Statements Unmodified 1. Type of auditors' report issued: 2. Internal control over financial reporting: Material weakness(es) identified? ____ x ____ yes Significant deficiency(ies) identified? _____ yes ____x none reported 3. Noncompliance material to financial ____ yes statements noted? ____x ___ no Federal Awards 1. Internal control over major federal programs: Material weakness(es) identified? <u>x</u> no _____ yes • Significant deficiency(ies) identified? <u>x</u> yes _____ none reported 2. Type of auditors' report issued on compliance for major federal programs: Unmodified 3. Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)? <u>x</u> no <u>x</u> yes Identification of Major Federal Programs Assistance Listing Number(s) Name of Federal Program or Cluster 21.027 COVID-19 Coronavirus State and Local Fiscal Recovery Funds Dollar threshold used to distinguish between Type A and Type B programs: \$750,000 <u>x</u> no Auditee qualified as low-risk auditee? _ yes

Section II – Financial Statement Findings

2022-001 Material Weakness in Financial Reporting

Type of Finding Material Weakness in Internal Control over Financial Reporting

Condition and Context:

Management is responsible for establishing, maintaining, and monitoring internal controls over financial reporting, and for the fair presentation of the financial statements and related notes.

As part of the audit, management requested us to prepare the financial statements, including the related notes to the financial statements. The City does not have an internal policy in place over the preparation or review of the annual financial statements that would enable management to prepare the financial statements and the related note disclosures.

Criteria:

City management is responsible for establishing and maintaining internal controls, including monitoring, and for the fair presentation of the financial statements in accordance with applicable accounting and reporting standards.

Cause:

Due to the cost benefit analysis completed the City, they have chosen to continue using CLA to draft the financial statements.

Effect:

Potential exists that material misstatements to the financial statements could occur and not be prevented or detected by the City's internal controls.

Repeat Finding:

Yes. 2021-001

Recommendation:

The City should establish and document a well-defined process for financial reporting. The City should continue to assess its personnel needs including consideration of training and continuing professional educational opportunities that are essential in understanding of the City's financial reporting processes and requirements. Due to the complexities of accounting for some of the City's transactions, we recommend that management explore attending annual trainings on the use of governmental accounting standards and reference guides, and utilizing disclosure check lists provided by the Government Finance Officers Association (GFOA), the American Institute of Certified Public Accountants, (AICPA), the Governmental Accounting Standards Board (GASB) and other various financial publishing companies.

Section II – Financial Statement Findings (Continued)

2022-001 Material Weakness in Financial Reporting (Continued)

Views of Responsible Officials and Planned Corrective Action:

The City believes it has implemented a comprehensive review process of City finances: all department heads review departmental budget-to-actual financial reports on a monthly basis; the Finance Director reviews all budget-to-actual financial reports on a monthly basis; the Board of Aldermen is provided budget-to-actual reports on a monthly basis; the Finance Director presents quarterly budget updates to the Board of Alderman; the Finance Director conducts a review of all budget-to-actual revenues and expenditures during the annual budgeting process; a Finance Committee (composed of Board of Alderman) reviews expenditures on a monthly basis; and a financial advisor is contracted to review financial matters. Staff continues to evaluate the cost benefit analysis of doing these reports in-house. Management concurs with recommendation for additional training for finance director and will pursue additional training as appropriate. It is anticipated that reliance on outside auditor to prepare financial statements will continue.

2022-002 Identification of Adjusting Journal Entries

Type of Finding Material Weakness in Internal Control over Financial Reporting

Condition and Context:

During the audit process, a number of adjusting entries were identified. Certain entries are made as a part of our expected nonattest services provided, such as capitalization of capital assets, and recorded debt payments against related liability balances for financial statement presentation purposes. In addition to these expected entries, we identified the following material entry:

1. Developer obligation bonds were issued during the year for \$8,068,953. Associated with the issuance of the debt were 12 cash accounts used to account for the debt proceeds, reserve funds, transfers in from the City, and expenditures. This activity was not recorded in the general ledger of the City. An adjustment was made to correct these balances for the year ended October 31, 2021, which increased proceeds from debt by \$8,068,953, increased revenues by \$528,036, increased expenditures by \$6,229,575 and increased assets by \$2,367,414.

Criteria

The initial recording of these items correctly will ensure meaningful and accurate financial statements that can be used by the Board of Aldermen and management throughout the year.

<u>Cause</u>

Limited resources and personnel.

Effect

Significant activity went unrecorded in the City's accounts.

Section II – Financial Statement Findings (Continued)

2022-002 Identification of Adjusting Journal Entries (Continued)

Repeat Finding:

Yes, 2021-002

Recommendation

We recommend that the City implement policies and procedures to ensure the proper recording of all activity in the general ledger.

Views of Responsible Officials and Planned Corrective Action:

The City strives to make timely recording of adjustments during each fiscal year in which adjusting entries are needed. Staff has implemented timing schedules for journal entries that need to occur throughout the fiscal year. In the case of developer obligation bonds, these bonds are the first of their kind to be issued by the City. Staff will work with financial advisor and economic development legal counsel to ensure proper recording of financial activity in the general ledger.

2022-003 Expenditures Exceeding Budgeted Amounts

Type of Finding Compliance and Other Matter

Condition:

During audit fieldwork, it was noted that the special allocation fund had expenditures exceeding the budgeted amount.

Criteria:

The City is required to have expenditures not exceed budgeted amounts in accordance with Missouri statutes.

Cause:

Activity related to developer obligation bonds was not recorded in the general ledger.

Effect:

The City is not complying with Missouri statutes.

Repeat Finding:

No.

Recommendation:

We recommend the City implement controls and procedures to more closely monitor expenditures incurred compared to budget in order to comply with Missouri statutes.

Section II – Financial Statement Findings (Continued)

Views of Responsible Officials and Planned Corrective Action:

As noted in the previous finding, developer obligation bonds were issued for the first time this year. Staff will work with financial advisor and economic development legal counsel to determine the annual budget and appropriately record revenues and expenditures to comply with Missouri statutes.

Section III – Findings and Questioned Costs – Major Federal Programs

<u>2022-004</u> Documentation of Suspension and Debarment Checks

Type of Finding Significant Deficiency in Internal Control over Compliance

Federal Agency: U.S. Department of Treasury

Federal Program Title: COVID-19 Coronavirus State and Local Fiscal Recovery Funds

Assistance Listing Number: 21.027

Pass-Through Agency: State of Missouri and Clay County, Missouri

Pass-Through Number: MO1298

Compliance Requirement Affected: Suspension and Debarment

Award Period: Year Ended October 31, 2022

Criteria or Specific Requirement: The City must establish and maintain effective internal control over the Federal award that provides reasonable assurance that the nonfederal entity is managing the Federal award in compliance with Federal statutes, regulations, and the terms and conditions of the federal award.

Condition and Context: One bid process was completed in order to select the construction contractor. The City did not have their own procedures in place in order to ensure bidder responders were not debarred or suspended. The contractor was not suspended or debarred.

Questioned Costs: Not applicable.

Cause: This was an oversight by City staff.

Effect: A suspended or debarred contractor could be considered in the bid awarding process.

Repeat Finding: No.

Recommendation: We recommend that the City check bid responders to the suspended and debarred list, and document this review.

Views of Responsible Officials: As recommended, the City will check bid responders in the System for Award Management (SAMS) website to ensure responders are not suspended or debarred from performing work. This review and confirmation of responders using the SAM website will be documented going forward.





Board of Aldermen and Mayor City of Smithville, Missouri

We have audited the modified cash basis financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of City of Smithville, Missouri (the City) as of and for the year ended October 31, 2022, and have issued our report thereon dated March 23, 2023. We have previously communicated to you information about our responsibilities under auditing standards generally accepted in the United States of America, Government Auditing Standards, and Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance), as well as certain information related to the planned scope and timing of our audit in our engagement agreement dated October 21, 2022. Professional standards also require that we communicate to you the following information related to our audit.

Significant audit findings or issues

Qualitative aspects of accounting practices

Accounting policies

Management is responsible for the selection and use of appropriate accounting policies. The significant accounting policies used by City of Smithville, Missouri are described in Note 1 to the financial statements.

As described in Note 1, the City changed accounting policies related to leases by adopting Government Accounting Standards Board (GASB) Statement No. 87, *Leases*, effective July 1, 2021. There was no material impact on the entity's net position / fund balance and changes in net position / fund balance as a result of the adoption of this accounting standard.

We noted no transactions entered into by the City during the year for which there is a lack of authoritative guidance or consensus. All significant transactions have been recognized in the financial statements in the proper period.

Accounting estimates

Accounting estimates are an integral part of the financial statements prepared by management and are based on management's knowledge and experience about past and current events and assumptions about future events. Certain accounting estimates are particularly sensitive because of their significance to the financial statements and because of the possibility that future events affecting them may differ significantly from those expected. The most sensitive estimate affecting the financial statements was:

 Management's estimate of depreciation is based on the estimated useful lives of capital assets and historical practice. We evaluated the key factors and assumptions used to develop the depreciation in determining that it is reasonable in relation to the financial statements taken as a whole. Board of Aldermen and Mayor City of Smithville, Missouri Page 2

Financial statement disclosures

Certain financial statement disclosures are particularly sensitive because of their significance to financial statement users. There were no particularly sensitive financial statement disclosures.

The financial statement disclosures are neutral, consistent, and clear.

Significant unusual transactions

We identified no significant unusual transactions.

Difficulties encountered in performing the audit

We encountered no significant difficulties in dealing with management in performing and completing our audit.

Uncorrected misstatements

Professional standards require us to accumulate all misstatements identified during the audit, other than those that are clearly trivial, and communicate them to the appropriate level of management. Management did not identify, and we did not notify them of any uncorrected financial statement misstatements.

Corrected misstatements

The attached Adjusting Journal Entries Report summarizes all misstatements (material and immaterial) detected as a result of audit procedures that were corrected by management.

Disagreements with management

For purposes of this communication, a disagreement with management is a disagreement on a financial accounting, reporting, or auditing matter, whether or not resolved to our satisfaction, that could be significant to the financial statements or the auditors' report. No such disagreements arose during our audit.

Circumstances that affect the form and content of the auditors' report

As previously communicated to you, the report was modified to include an emphasis of matter paragraph due to the County adopting the provisions of Governmental Accounting Standards Board Statement (GASB) No. 87, Leases.

Management representations

We have requested certain representations from management that are included in the attached management representation letter dated March 23, 2023.

Management consultations with other independent accountants

In some cases, management may decide to consult with other accountants about auditing and accounting matters, similar to obtaining a "second opinion" on certain situations. If a consultation involves application of an accounting principle to the City's financial statements or a determination of the type of auditors' opinion that may be expressed on those statements, our professional standards require the consulting accountant to check with us to determine that the consultant has all the relevant facts. To our knowledge, there were no such consultations with other accountants.

Board of Aldermen and Mayor City of Smithville, Missouri Page 3

Significant issues discussed with management prior to engagement

We generally discuss a variety of matters, including the application of accounting principles and auditing standards, with management each year prior to engagement as the City's auditors. However, these discussions occurred in the normal course of our professional relationship and our responses were not a condition to our engagement.

Other audit findings or issues

We have provided a separate communication to you dated March 23, 2023, communicating internal control related matters identified during the audit.

Other information in documents containing audited financial statements

With respect to the schedule of expenditures of federal awards (SEFA) accompanying the financial statements, on which we were engaged to report in relation to the financial statements as a whole, we made certain inquiries of management and evaluated the form, content, and methods of preparing the SEFA to determine that the SEFA complies with the requirements of the Uniform Guidance, the method of preparing it has not changed from the prior period or the reasons for such changes, and the SEFA is appropriate and complete in relation to our audit of the financial statements. We compared and reconciled the SEFA to the underlying accounting records used to prepare the financial statements or to the financial statements themselves. We have issued our report thereon dated March 23, 2023.

With respect to the combining balance sheet – modified cash basis – general fund and combining statement of revenues, expenditures and changes in fund balances – modified cash basis – general fund, combining balance sheet – modified cash basis – nonmajor governmental funds and combining statement of revenues, expenditures and changes in fund balances – modified cash basis – nonmajor governmental funds (collectively, the supplementary information) accompanying the financial statements, on which we were engaged to report in relation to the financial statements as a whole, we made certain inquiries of management and evaluated the form, content, and methods of preparing the information to determine that the information complies with accounting principles generally accepted in the United States of America, the method of preparing it has not changed from the prior period or the reasons for such changes, and the information is appropriate and complete in relation to our audit of the financial statements. We compared and reconciled the supplementary information to the underlying accounting records used to prepare the financial statements or to the financial statements themselves. We have issued our report thereon dated March 23, 2023.

The budgetary comparison schedule – modified cash basis – general fund, budgetary comparison schedule – modified cash basis – special allocation fund, budgetary comparison schedule – modified cash basis – ARPA fund, and schedule of contributions accompanying the financial statements, which are the responsibility of management, was prepared for purposes of additional analysis and is not a required part of the financial statements. Such information was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we did not express an opinion or provide any assurance on it.

Board of Aldermen and Mayor City of Smithville, Missouri Page 4

* * *

This communication is intended solely for the information and use of the board of Aldermen, Mayor, and management of City of Smithville, Missouri and is not intended to be, and should not be, used by anyone other than these specified parties.

CliftonLarsonAllen LLP

Clifton Larson Allen LLP

St. Joseph, Missouri March 23, 2023 Client:

A347132 - City of Smithville AUD - City of Smithville, Missouri 10/31/2022 0900 - TB

Engagement: Period Ending: Trial Balance:

Workpaper:

0921.00 - Adjusting Journal Entries Report

Account	Description	W/P Ref	Debit	Credit
Adjusting Journal To roll the General		3000.01		
01-3999	FUND BALANCE		951.00	
02-3999	FUND BALANCE		350.00	
01-4-01-4900	MISCELLANEOUS REVENUE			951.00
02-4-10-4900 Total	MISCELLANEOUS REVENUE		1,301.00	350.00 1,301.00
			= 1,00 1100	1,001.00
Adjusting Journal		2100.01		
To adjust AP account PY that should hav	unts that had immaterial activity or no activity since			
01-2005	UNAPPLIED CREDITS		129.00	
01-2423	VOLUNTARY INSURANCE PAYABLE		27.00	
01-2424	LIFE INSURANCE PAYABLE		86.00	
01-4-01-4900	MISCELLANEOUS REVENUE		8,539.00	
01-2000	POOLED AP PENDING			21.00
01-2205	STATE W/H PAYABLE			8,496.00
01-2300 01-2420	KC EARNINGS TAX PAYABLE			62.00
Total	HEALTH INSURANCE PAYABLE		8,781.00	202.00 8,781.00
				0,701,00
Adjusting Journal		3002.00		
To reverse duplicat	e PBC impact cash entry already made by system.			
02-1000	CLAIM ON POOLED CASH		283,906.00	
02-1200	WASTEWATER IMPACT CASH		•	149,506.00
02-1210	WATER IMPACT CASH			134,400.00
Total			283,906.00	283,906.00
Adjusting Journal	Entries JE # 6	PBC		
	xpense included in principal expense account.			
02-5-10-5500	DEBT INTEREST PAYMENTS		142,174.00	
02-5-10-5250	DEBT PRINCIPAL PAYMENTS		142,114.00	142,174.00
Total			142,174.00	142,174.00
Adjusting Journal	Entrice IE # 10	4700.04		
To record CY additi		1700.04		
02-1330	CONSTRUCTION IN PROCESS		2 270 400 00	
02-1330	CONSTRUCTION IN PROCESS software		2,378,490.00 6,997.00	
02-1360	WATER & SEWER LINES		389,918.00	
02-1370	MACHINERY & EQUIPMENT		271,955.00	
02-1380	PLANT		23,689.00	
02-1390	VEHICLES			
02-4-10-9999	Transfers In			1,330,033.00
02-5-10-5104	REPAIRS & MAINT - WATER LINES			30,447.00
02-5-10-5105 02-5-10-5106	REPAIRS & MAINT - SEWER LINES REPAIRS & MAINT - WATER PLANT			110,781.00 48,382.00
02-5-10-5107	REPAIRS & MAINT - WATER FLANT			40,362.00 102,431.00
02-5-10-5120	CAPITAL EXPENDITURES - EQUIP			3,854.00
02-5-10-5122	CAPITAL EXPENDITURES - SOFTWRE			97,950.00
02-5-10-5125	CAPITAL EXPENDITURES - BLDG			9,840.00

A347132 - City of Smithville AUD - City of Smithville, Missouri 10/31/2022 0900 - TB

Client: Engagement: Period Ending: Trial Balance:

Workpaper:

0921.00 - Adjusting Journal Entries Report

Account	Description	W/P Ref	Debit	Credit
02-5-10-5131	SUPPLIES - CONNECTIONS			15,576.00
02-5-10-5132	SUPPLIES - LAB			6,166.00
02-5-10-5200	PROFESSIONAL SERVICES			493,357.00
02-5-10-5700	CAPITAL IMPROVEMENT PROJECTS			822,232.00
57-5-10-5700	CAPITAL IMPROVEMENT PROJECTS			,
Total			3,071,049.00	3,071,049.00
Adjusting Journal	l Entries JE # 11	2505.00		
	d Premium balances.			
02-2140	CERTIFICATES OF PARTICIPATION		390,000.00	
02-2141	CERT OF PARTICIPATION - PREM		8,279.00	
02-5-10-5250	DEBT PRINCIPAL PAYMENTS			390,723.00
02-5-10-5500	DEBT INTEREST PAYMENTS			7,556.00
Total			398,279.00	398,279.00
Adjusting Journal To record CY busir		1700.04		
	·		22 222 22	
02-1395	VEHICLES - ACCUM DEP		82,988.00	00 000 00
02-1390 Total	VEHICLES		82,988.00	82,988.00 82,988.00
Total			02,300.00	02,900.00
Adjusting Journal To record business		1700.03		
02-1360	WATER & SEWER LINES		231,006.00	
02-1330	CONSTRUCTION IN PROCESS			231,006.00
Total			231,006.00	231,006.00
Adjusting Journal To book CY busine	Entries JE # 30 ss type depreciation	1700.03		
02-5-10-5810	DEPRECIATION EXPENSE		749,597.00	
02-1355	WATER TOWERS - ACCUM DEP		,	58,942.00
02-1365	WATER & SEWER LINES - ACCUM DE			384,141.00
02-1375	MACH & EQUIP - ACCUM DEP			75,034.00
02-1385	PLANT - ACCUM DEP			208,133.00
02-1395	VEHICLES - ACCUM DEP			23,347.00
Total			749,597.00	749,597.00
Adjusting Journal	Entries JE # 34	1700.06		
To transfer gains fr	om fund 17 to fund 2		•	
02-5-10-9999	TRANSFERS OUT		47,065.00	
17-4-01-4795	SALE OF PROPERTY - ADMIN		2,125.00	
17-4-02-4795	SALE OF PROPERTY - STREETS		6,195.00	
17-4-10-4795	SALE OF PROPERTY - UTILITIES		38,745.00	
02-4-10-4795	SALE OF PERSONAL PROPERTY			47,065.00
17-4-01-9999	TRANSFERS IN - ADMIN			2,125.00
17-4-02-9999	TRANSFERS IN - STREET			6,195.00
17-4-10-9999 Total	TRANSFERS IN - UTILITIES		94,130.00	38,745.00
iotai			34,130.00	94,130.00

A347132 - City of Smithville AUD - City of Smithville, Missouri 10/31/2022 0900 - TB 0921.00 - Adjusting Journal Entries Report

Client: Engagement: Period Ending:

Trial Balance: Workpaper:

Account	Description	W/P Ref	Debit	Credit
Adjusting Journal	l Entries JE # 36	2505.00		
To record issuance	e of Developer Obligation			
11-1231	Debt Service Reserve Fund		4,394.00	
11-1231	Debt Service Reserve Fund		805,000,00	
11-1232	Project Fund		6,935,000.00	
11-5-01-5600	Debt Issuance Costs		797.00	
11-5-01-5600	Debt Issuance Costs		328,156.00	
11-5-01-5910	TIF PAYMENTS TO OTHER ENTITIES		5,895,622.00	
11-CLA4	Admin Expense		5,000.00	
11-CLA5	Debt Service Bond Payment Cash		953,902.00	
11-CLA6	Business Interruption Cash		583,861.00	
11-1232	Project Fund		·	6,914,743.00
11-4-01-4105	CID SALES TAX			516,036,00
11-CLA1	Debt Proceeds			18,953.00
11-CLA1	Debt Proceeds			8,050,000.00
11-CLA3	Interest Income			12,000.00
Total			15,511,732.00	15,511,732.00
Adjusting Journal	Entries JE # 37			
To reclassify admir	n fees related to CID to revenue/expense			
01-4-01-9999	TRANSFERS IN		6,474.00	
18-5-01-5200	PROFESSIONAL SERVICES		6,474.00	
01-4-01-4900	MISCELLANEOUS REVENUE		,	6,474.00
18-5-01-9999	TRANSFERS TO OTHER FUNDS			6,474.00
Total			12,948.00	12,948.00



107 W Main St • Smithville, MO 64089 | P:(816)532.3897

March 23, 2023

CliftonLarsonAllen LLP 801 Felix Street St. Joseph, Missouri 64501

This representation letter is provided in connection with your audit of the financial statements of City of Smithville, Missouri (the City), which comprise the respective financial position of the governmental activities, the businesstype activities, each major fund, and the aggregate remaining fund information as of October 31, 2022, and the respective changes in financial position and, where applicable, cash flows for the year then ended, and the related notes to the financial statements, for the purpose of expressing opinions on whether the financial statements are presented fairly, in all material respects, in accordance with the modified cash basis of accounting, which is a comprehensive basis of accounting other than generally accepted in the United States of America.

Certain representations in this letter are described as being limited to misstatements that are material. Misstatements, including omissions, are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

We confirm, to the best of our knowledge and belief, as of March 23, 2023, the following representations made to you during your audit of the financial statements as of and for the year ended October 31, 2022.

Financial Statements

- 1. We have fulfilled our responsibilities, as set out in the terms of the audit engagement agreement dated October 21, 2022, for the preparation and fair presentation of the financial statements in accordance with the modified cash basis of accounting, which is a comprehensive basis of accounting other than generally accepted in the United States of America. The financial statements include all properly classified funds and other financial information of the primary government and all component units required by generally accepted accounting principles to be included in the financial reporting entity.
- 2. We acknowledge and have fulfilled our responsibility for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.
- 3. We acknowledge our responsibility for the design, implementation, and maintenance of internal control to prevent and detect fraud.
- 4. Significant assumptions used by us in making accounting estimates are reasonable.
- 5. Significant estimates have been appropriately accounted for and disclosed in accordance with the requirements of the modified cash basis of accounting. Significant estimates are estimates at the financial statement date that could change materially within the next year.

- 6. Related party relationships and transactions, including, but not limited to, revenues, expenditures/expenses, loans, transfers, leasing arrangements, and guarantees, and amounts receivable from or payable to related parties have been appropriately accounted for and disclosed in accordance with the requirements of the modified cash basis of accounting, if any.
- 7. No events, including instances of noncompliance, have occurred subsequent to the financial statement date and through the date of this letter that would require adjustment to, or disclosure in, the financial statements or in the schedule of findings and questioned costs.
- 8. The effects of uncorrected misstatements are immaterial, both individually and in the aggregate, to the financial statements for each opinion unit. A list of the uncorrected misstatements is attached to the representation letter. In addition, you have proposed adjusting journal entries that have been posted to the City's accounts. We have reviewed and approved those adjusting journal entries and understand the nature of the changes and their impact on the financial statements. We are in agreement with those adjustments and accept responsibility for them.
- 9. The effects of all known actual or possible litigation, claims, and assessments have been accounted for and disclosed in accordance with the modified cash basis of accounting.
- 10. Guarantees, whether written or oral, under which the City is contingently liable, if any, have been properly recorded or disclosed in accordance with the modified cash basis of accounting, if any.
- 11. Arrangements with financial institutions involving repurchase, reverse repurchase, or securities lending agreements, compensating balances, or other arrangements involving restrictions on cash balances and line-of-credit or similar arrangements, have been properly recorded or disclosed in the financial statements, if any.
- 12. We have analyzed all lease contracts and have considered and recorded material embedded leases contained within other contracts in accordance with the modified cash basis of accounting.
- 13. We have implemented GASB Statement No. 87, *Leases*, during the audit period. We have implemented the new accounting standard in accordance with the transition guidance prescribed in the standard. We have sufficient and appropriate documentation supporting all estimates and judgments underlying the amounts recorded and disclosed in the financial statements.
- 14. We have no plans or intentions that may materially affect the carrying value or classification of assets, liabilities, or equity.
- 15. Capital assets have been evaluated for impairment as a result of significant and unexpected decline in service utility. Impairment loss and insurance recoveries have been properly recorded, if any.
- 16. Provisions have been made for losses to be sustained in the fulfillment of, or from inability to fulfill, any sales commitments, as applicable.
- 17. We have fully disclosed to you all sales terms, including all rights of return or price adjustments and all warranty provisions, if any.

- 18. We believe that all material expenditures that have been deferred to future periods will be recoverable.
- 19. Participation in a public entity risk pool has been properly reported and disclosed in the financial statements, as applicable.
- 20. We do not plan to make frequent amendments to our pension or other postretirement benefit plans.

Information Provided

- 1. We have provided you with:
 - a. Access to all information, of which we are aware, that is relevant to the preparation and fair presentation of the financial statements such as records (including information obtained from within and outside of the general and subsidiary ledgers), documentation, and other matters.
 - b. Additional information that you have requested from us for the purpose of the audit.
 - c. Unrestricted access to persons within the City from whom you determined it necessary to obtain audit evidence.
 - d. Complete minutes of the meetings of the governing board and related committees, or summaries of actions of recent meetings for which minutes have not yet been prepared.
 - e. All communications from regulatory agencies, grantors, lenders, and other funding sources concerning noncompliance with, or deficiencies in, financial reporting practices, if any.
 - f. All communications from regulatory agencies, grantors, lenders, and other funding sources concerning noncompliance with the provisions of laws, regulations, contracts, and grant agreements, if any.
 - g. Access to all audit or relevant monitoring reports, if any, received from funding sources.
- 2. All material transactions have been recorded in the accounting records and are reflected in the financial statements and the schedule of expenditures of federal awards.
- 3. We have disclosed to you the results of our assessment of the risk that the financial statements may be materially misstated as a result of fraud.
- 4. We have no knowledge of any fraud or suspected fraud that affects the City and involves:
 - a. Management;
 - b. Employees who have significant roles in internal control; or
 - c. Others when the fraud could have a material effect on the financial statements.

- 5. We have no knowledge of any allegations of fraud, or suspected fraud, affecting the City's financial statements communicated by employees, former employees, grantors, regulators, or others.
- 6. We have no knowledge of any instances of noncompliance or suspected noncompliance with provisions of laws, regulations, contracts, and grant agreements, or waste or abuse whose effects should be considered when preparing financial statements.
- 7. We have disclosed to you all known actual or possible litigation, claims, and assessments whose effects should be considered when preparing the financial statements, if any.
- 8. There are no other material liabilities or gain or loss contingencies that are required to be accrued or disclosed in accordance with the modified cash basis of accounting.
- 9. There are no known related-party relationships or transactions which need to be accounted for or disclosed in accordance with the modified cash basis of accounting.
- 10. The City has satisfactory title to all owned assets, and there are no liens or encumbrances on such assets, nor has any asset been pledged as collateral, except as made known to you and disclosed in the financial statements.
- 11. We have a process to track the status of audit findings and recommendations.
- 12. We have identified to you any previous audits, attestation engagements, and other studies related to the audit objectives and whether related recommendations have been implemented, if any.
- 13. We have provided our views on reported findings, conclusions, and recommendations, as well as our planned corrective actions, for the report.
- 14. We are responsible for compliance with the laws, regulations, and provisions of contracts and grant agreements applicable to City of Smithville, Missouri, including tax or debt limits and debt contracts; and we have identified and disclosed to you all laws, regulations, and provisions of contracts and grant agreements that we believe have a direct and material effect on the determination of financial statement amounts or other financial data significant to the audit objectives, including legal and contractual provisions for reporting specific activities in separate funds.
- 15. There are no violations or possible violations of budget ordinances, laws and regulations (including those pertaining to adopting, approving, and amending budgets), provisions of contracts and grant agreements, tax or debt limits, and any related debt covenants whose effects should be considered for disclosure in the financial statements, or as a basis for recording a loss contingency, or for reporting on noncompliance.
- 16. The City has complied with all aspects of contractual or grant agreements that would have a material effect on the financial statements in the event of noncompliance.
- 17. We have complied with all restrictions on resources (including donor restrictions) and all aspects of contractual and grant agreements that would have a material effect on the financial statements in the

- event of noncompliance. This includes complying with donor requirements to maintain a specific asset composition necessary to satisfy their restrictions, as applicable.
- 18. We have followed all applicable laws and regulations in adopting, approving, and amending budgets.
- 19. The financial statements include all component units as well as joint ventures with an equity interest, and properly disclose all other joint ventures, jointly governed organizations, and other related organizations, if any.
- 20. The financial statements properly classify all funds and activities.
- 21. All funds that meet the quantitative criteria in GASB Statement Nos. 34 and 37 for presentation as major are identified and presented as such and all other funds that are presented as major are particularly important to financial statement users.
- 22. Components of net position (net investment in capital assets; restricted; and unrestricted) and equity amounts are properly classified and, if applicable, approved.
- 23. Investments, derivative instruments, and land and other real estate held by endowments are properly valued, if any.
- 24. Provisions for uncollectible receivables have been properly identified and recorded, as applicable.
- 25. Expenses have been appropriately classified in or allocated to functions and programs in the statement of activities, and allocations have been made on a reasonable basis.
- 26. Revenues are appropriately classified in the statement of activities within program revenues, general revenues, contributions to term or permanent endowments, or contributions to permanent fund principal.
- 27. Interfund, internal, and intra-entity activity and balances have been appropriately classified and reported.
- 28. Deposits and investment securities and derivative instruments are properly classified as to risk and are properly valued and disclosed, if any.
- 29. Capital assets, including infrastructure and intangible assets, are properly capitalized, reported, and, if applicable, depreciated.
- 30. We have appropriately disclosed the City's policy regarding whether to first apply restricted or unrestricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position is available and have determined that net position is properly recognized under the policy.
- 31. We acknowledge our responsibility for the required supplementary information (RSI). The RSI is measured and presented within prescribed guidelines and the methods of measurement and presentation have not

- changed from those used in the prior period. We have disclosed to you any significant assumptions and interpretations underlying the measurement and presentation of the RSI, as applicable.
- 32. We acknowledge our responsibility for presenting the combining general fund and nonmajor fund financial statements (the supplementary information) in accordance with the modified cash basis of accounting, and we believe the supplementary information, including its form and content, is fairly presented in accordance with the modified cash basis of accounting. The methods of measurement and presentation of the supplementary information have not changed from those used in the prior period, and we have disclosed to you any significant assumptions or interpretations underlying the measurement and presentation of the supplementary information. If the supplementary information is not presented with the audited financial statements, we will make the audited financial statements readily available to the intended users of the supplementary information no later than the date we issue the supplementary information and the auditors' report thereon.
- 33. We understand that you prepared the trial balance for use during the audit and that your preparation of the trial balance was limited to formatting information into a working trial balance based on management's chart of accounts.
- 34. As part of your audit, you prepared the draft financial statements and related notes and schedule of expenditures of federal awards. We have designated an individual who possesses suitable skill, knowledge, and/or experience to understand and oversee your services; have made all management judgments and decisions; and have assumed all management responsibilities. We have evaluated the adequacy and results of the service. We have reviewed, approved, and accepted responsibility for those financial statements and related notes and schedule of expenditures of federal awards. We have also ensured that the City's data and records are complete and received sufficient information to oversee the service.
- 35. We have evaluated the adequacy and results of the depreciation services performed and accept responsibility for the results. We acknowledge our responsibility for our depreciation schedules and have determined the methods and rates of depreciation and the salvage values used in the calculations. We have designated an individual who possesses suitable skill, knowledge, and/or experience to understand and oversee your depreciation services; have made all significant management judgments and decisions; and have assumed all management responsibilities. We have also ensured that the City's data and records are complete and received sufficient information to oversee the service.
- 36. We have evaluated the adequacy and results of the lease accounting services performed and accept responsibility for the results. We acknowledge our responsibility for our lease asset and lease liability (lease schedule) based on the lease information provided by us. We have reviewed our lease contracts and related lease schedule and have determined and accept responsibility for all inputs, outputs, assumptions and estimates included in the lease schedule, including specific review of underlying contracts for accuracy of data input. We have designated an individual who possesses suitable skill, knowledge, and/or experience to understand and oversee your lease services; have made all significant management judgments and decisions; and have assumed all management responsibilities. We have also ensured that the entity's data and records are complete and received sufficient information to oversee the service.

37. With respect to federal award programs:

- a. We are responsible for understanding and complying with, and have complied with the requirements of Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance) including requirements relating to preparation of the schedule of expenditures of federal awards.
- b. We acknowledge our responsibility for presenting the schedule of expenditures of federal awards (SEFA) and related notes in accordance with the requirements of the Uniform Guidance, and we believe the SEFA, including its form and content, is fairly presented in accordance with the Uniform Guidance. The methods of measurement and presentation of the SEFA have not changed from those used in the prior period, and we have disclosed to you any significant assumptions and interpretations underlying the measurement and presentation of the SEFA.
- c. If the SEFA is not presented with the audited financial statements, we will make the audited financial statements readily available to the intended users of the SEFA no later than the date we issued the SEFA and the auditors' report thereon.
- d. We have identified and disclosed to you all of our government programs and related activities subject to the Uniform Guidance compliance audit, and included in the SEFA expenditures made during the audit period for all awards provided by federal agencies in the form of federal awards, federal cost-reimbursement contracts, loans, loan guarantees, property (including donated surplus property), cooperative agreements, interest subsidies, insurance, food commodities, direct appropriations, and other direct assistance.
- e. Expenditures of federal awards were below the \$750,000 threshold and we were not required to have an audit in accordance with the Uniform Guidance in the years ended October 31, 2020.
- f. We are responsible for understanding and complying with, and have complied with, the requirements of federal statutes, regulations, and the terms and conditions of federal awards related to each of our federal programs and have identified and disclosed to you the requirements of federal statutes, regulations, and the terms and conditions of federal awards that are considered to have a direct and material effect on each major program.
- g. We are responsible for establishing and maintaining, and have established and maintained, effective internal control over compliance for federal programs that provides reasonable assurance that we are managing our federal awards in compliance with federal statutes, regulations, and the terms and conditions of federal awards that could have a material effect on our federal programs. We believe the internal control system is adequate and is functioning as intended.
- h. We have made available to you all federal awards (including amendments, if any) and any other correspondence with federal agencies or pass-through entities relevant to federal programs and related activities.

- i. We have received no requests from a federal agency to audit one or more specific programs as a major program.
- j. We have complied with the direct and material compliance requirements, including when applicable, those set forth in the *OMB Compliance Supplement*, relating to federal awards and confirm that there were no amounts questioned and no known noncompliance with the direct and material compliance requirements of federal awards.
- k. We have disclosed to you any communications from federal awarding agencies and pass-through entities concerning possible noncompliance with the direct and material compliance requirements, including communications received from the end of the period covered by the compliance audit to the date of the auditors' report.
- I. We have disclosed to you the findings received and related corrective actions taken for previous audits, attestation engagements, and internal or external monitoring that directly relate to the objectives of the compliance audit, including findings received and corrective actions taken from the end of the period covered by the compliance audit to the date of the auditors' report, if any.
- m. Amounts claimed or used for matching were determined in accordance with relevant guidelines in OMB's Uniform Guidance (2 CFR part 200, subpart E).
- n. We have disclosed to you our interpretation of compliance requirements that may have varying interpretations.
- o. We have made available to you all documentation related to compliance with the direct and material compliance requirements, including information related to federal program financial reports and claims for advances and reimbursements.
- p. We have disclosed to you the nature of any subsequent events that provide additional evidence about conditions that existed at the end of the reporting period affecting noncompliance during the reporting period, if any.
- q. There are no known instances of noncompliance with direct and material compliance requirements that occurred subsequent to the period covered by the auditors' report.
- r. We have disclosed to you whether any changes in internal control over compliance or other factors that might significantly affect internal control, including any corrective action we have taken regarding significant deficiencies and/or material weaknesses in internal control over compliance, have occurred subsequent to the period covered by the auditors' report.
- s. Federal program financial reports and claims for advances and reimbursements are supported by the books and records from which the basic financial statements have been prepared.
- t. The copies of federal program financial reports provided to you are true copies of the reports submitted, or electronically transmitted, to the respective federal agency or pass-through entity, as applicable.

- u. We have monitored subrecipients, as necessary, to determine that they have expended subawards in compliance with federal statutes, regulations, and the terms and conditions of the subaward and have met the other pass-through entity requirements of the Uniform Guidance.
- v. We have issued management decisions for audit findings that relate to federal awards made to subrecipients and such management decisions have been issued within six months of acceptance of the audit report by the Federal Audit Clearinghouse. Additionally, we have followed-up ensuring that the subrecipient has taken timely and appropriate action on all deficiencies detected through audits, on-site reviews, and other means that pertain to the federal award provided to the subrecipient.
- w. We have considered the results of subrecipient audits and have made any necessary adjustments to our books and records, if applicable.
- x. We have charged costs to federal awards in accordance with applicable cost principles.
- y. We are responsible for and have accurately prepared the summary schedule of prior audit findings to include all findings required to be included by the Uniform Guidance, and we have provided you with all information on the status of the follow-up on prior audit findings by federal awarding agencies and pass-through entities, including all management decisions.
- z. We are responsible for and have ensured the reporting package does not contain protected personally identifiable information.
- aa. We are responsible for and have accurately prepared the auditee section of the Data Collection Form as required by the Uniform Guidance.
- bb. We are responsible for taking corrective action on each audit finding of the compliance audit and have developed a corrective action plan that meets the requirements of the Uniform Guidance.
- cc. We have disclosed to you all contracts or other agreements with service organizations, and we have disclosed to you all communications from the service organizations relating to noncompliance at the service organizations.

Signature:	Cynthia Wagner Cynthia Wagner Cynthia Wagner	Title: _	City Administrator	
Signature:	Stylun Larson	Title: _	Finance Director	

CITY OF SMITHVILLE, MISSOURI

MODIFIED CASH BASIS FINANCIAL STATEMENTS AND SUPPLEMENTARY INFORMATION

YEAR ENDED OCTOBER 31, 2022



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INDEPENDENT AUDITORS' REPORT

Board of Aldermen and Mayor City of Smithville, Missouri

Report on the Audit of the Financial Statements *Opinions*

We have audited the accompanying modified cash basis financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Smithville, Missouri (the City), as of and for the year ended October 31, 2022, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective modified cash basis financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Smithville, Missouri as of October 31, 2022, and the respective changes in modified cash basis financial position and, where applicable, cash flows thereof for the year then ended in conformity with the basis of accounting described in Note 1.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Emphasis of Matter

As discussed in Note 1 to the financial statements, effective November 1, 2021, the City adopted new accounting guidance for leases. The guidance requires lessees to recognize a right-to-use lease asset and corresponding lease liability and lessors to recognize a lease receivable and corresponding deferred inflow of resources for all leases with lease terms greater than 12 months. Our conclusion is not modified with respect to this matter.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the modified cash basis of accounting described in Note 1; this includes determining that the modified cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for 12 months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due
 to fraud or error, and design and perform audit procedures responsive to those risks. Such
 procedures include examining, on a test basis, evidence regarding the amounts and disclosures
 in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit
 procedures that are appropriate in the circumstances, but not for the purpose of expressing an
 opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is
 expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

Other Matters

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Smithville, Missouri's basic financial statements. The combining balance sheet – modified cash basis – general fund, the combining statement of revenues, expenditures, and changes in fund balance – modified cash basis – general fund, the combining nonmajor governmental funds balance sheet – modified cash basis, and the combining nonmajor governmental funds revenues, expenditures, and changes in fund balances – modified cash basis are presented for purposes of additional analysis and are not a required part of the financial statements.

The supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the basic financial statements as a whole.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Smithville, Missouri's financial statements. The budgetary comparison schedules and schedule of contributions are presented for purposes of additional analysis and are not a required part of the financial statements. Such information has not been subjected to the auditing procedures applied in the audit of the financial statements, and accordingly, we do not express an opinion or provide any assurance on them.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated March 23, 2023, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of this report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of City of Smithville, Missouri's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

CliftonLarsonAllen LLP

Clifton Larson Allen LLP

St. Joseph, Missouri March 23, 2023



CITY OF SMITHVILLE, MISSOURI STATEMENT OF NET POSITION — MODIFIED CASH BASIS OCTOBER 31, 2022

	Primary Government				
	Business-				
	Governmental	Type			
	Activities	Activities	Total		
ASSETS					
Cash and Cash Equivalents	\$ 3,867,451	\$ 4,595,484	\$ 8,462,935		
Restricted Cash and Investments	5,216,879	2,317,060	7,533,939		
Capital Assets:					
Nondepreciable	1,522,665	2,614,414	4,137,079		
Depreciable, Net	14,517,952	23,197,198	37,715,150		
Total Assets	25,124,947	32,724,156	57,849,103		
LIABILITIES					
Developer Escrow	40,000	-	40,000		
Customer Deposits	-	364,876	364,876		
Long-Term Liabilities:					
Due Within One Year	801,687	363,772	1,165,459		
Due In More Than One Year	12,907,448	7,372,787	20,280,235		
Total Liabilities	13,749,135	8,101,435	21,850,570		
NET POSITION					
Net Investment in Capital Assets	10,401,884	18,075,053	28,476,937		
Restricted for Law Enforcement	28,150	-	28,150		
Restricted for Transportation	429,407	-	429,407		
Restricted for Debt Service	255,934	312	256,246		
Restricted for Capital Projects	594,503	2,316,748	2,911,251		
Restricted for Pandemic	880,215	-	880,215		
Restricted for Parks and Recreation	809,380	-	809,380		
Restricted for Economic Development	2,427,864	-	2,427,864		
Restricted for Other Purposes	7,296	-	7,296		
Unrestricted	(4,458,821)	4,230,608	(228,213)		
Total Net Position	\$ 11,375,812	\$ 24,622,721_	\$ 35,998,533		

CITY OF SMITHVILLE, MISSOURI STATEMENT OF ACTIVITIES — MODIFIED CASH BASIS YEAR ENDED OCTOBER 31, 2022

		 Program Revenues				Net (Expense)	Reveni	ue and Changes	in Ne	t Position		
				Operating		Capital			Prima	ry Government		
		Charges for		Grants and		Grants and	G	Governmental	Bu	siness-Type		
	 Expenses	 Services	C	ontributions		Contributions		Activities		Activities		Total
PRIMARY GOVERNMENT												
GOVERNMENTAL ACTIVITIES												
General Government	\$ 1,736,713	\$ 62,022	\$	-	\$	-	\$	(1,674,691)	\$	-	\$	(1,674,691)
Public Works	1,246,127	49,299		-		24,335		(1,172,493)		-		(1,172,493)
Pandemic	-	-		1,110,128		-		1,110,128		-		1,110,128
Police	1,995,082	216,256		34,337		-		(1,744,489)		-		(1,744,489)
Community and Economic												
Development	7,735,941	269,464		-		-		(7,466,477)		-		(7,466,477)
Parks and Recreation	731,753	308,325		93,534		-		(329,894)		-		(329,894)
Interest and Fiscal Charges	184,530	-		-		-		(184,530)		-		(184,530)
Total Governmental Activities	13,630,146	905,366		1,237,999		24,335		(11,462,446)		-		(11,462,446)
BUSINESS-TYPE ACTIVITIES												
Water and Sewer	3,337,613	5,051,848		805,495		1,613,939		-		4,133,669		4,133,669
Sanitation	818,526	813,122		´ -		· · · -		_		(5,404)		(5,404)
Total Business-Type Activities	4,156,139	5,864,970		805,495		1,613,939		-		4,128,265		4,128,265
Total Primary Government	\$ 17,786,285	\$ 6,770,336	\$	2,043,494	\$	1,638,274		(11,462,446)		4,128,265		(7,334,181)
			GENI	ERAL REVENU	IES							
				xes:								
				Property Taxes				1,197,115		-		1,197,115
				Sales Taxes				5,130,971		-		5,130,971
				Franchise Taxe				742,590		-		742,590
				Motor Fuel and	Road	l Taxes		331,904		-		331,904
				wer Lease				-		42,343		42,343
				estment Earnin	_			147,524		1,200		148,724
				in on Sale of C	apital	Assets		111,175		47,065		158,240
			Mis	scellaneous				173,566		37,426		210,992
			Tra	ansfers In (Out)				(1,037,628)		(292,405)		(1,330,033)
				Total General F	Reven	ues		6,797,217		(164,371)		7,962,879
			CHAI	NGES IN NET F	POSIT	ΓΙΟΝ		(4,665,229)		3,963,894		628,698
			Net P	osition - Beginr	ing o	f Year		16,041,041		20,658,827		36,699,868
			NET	POSITION - EN	D OF	YEAR	\$	11,375,812	\$	24,622,721	\$	37,328,566

CITY OF SMITHVILLE, MISSOURI BALANCE SHEET — MODIFIED CASH BASIS GOVERNMENTAL FUNDS OCTOBER 31, 2022

ASSETS	General		Special Allocation ARPA Fund		RPA Fund	Other Governmental Funds		Total Governmental Funds		
Cash	\$	3,649,549	\$	_	\$	_	\$	217,902	\$	3,867,451
Restricted Cash		<u> </u>		2,427,864		880,215		1,908,800		5,216,879
Total Assets	\$	3,649,549	\$	2,427,864	\$	880,215	\$	2,126,702	\$	9,084,330
LIABILITIES AND FUND BALANCES										
LIABILITIES										
Developer Escrow	\$	40,000	\$	-	\$	-	\$	-	\$	40,000
FUND BALANCES										
Restricted:										
Law Enforcement		-		-		_		28,150		28,150
Transportation		-		-		-		429,407		429,407
Debt Service		-		-		-		255,934		255,934
Capital Projects		-		-		-		594,503		594,503
Pandemic		-		-		880,215		-		880,215
Parks and Recreation		-		-		-		809,380		809,380
Economic Development		-		2,427,864		-		-		2,427,864
Other Purposes		-		-		-		7,296		7,296
Committed:										
Law Enforcement Technology Upgrades		-		-		-		2,032		2,032
Vehicle and Equipment Replacement		184,327		-		-		-		184,327
Unassigned		3,425,222		-				_		3,425,222
Total Fund Balances		3,609,549		2,427,864		880,215		2,126,702		9,044,330
Total Liabilities and Fund Balances	\$	3,649,549	\$	2,427,864	\$	880,215	\$	2,126,702	\$	9,084,330

CITY OF SMITHVILLE, MISSOURI RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET — MODIFIED CASH BASIS — GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION — MODIFIED CASH BASIS OCTOBER 31, 2022

Total Fund Balances - Governmental Funds	\$ 9,044,330
Amounts reported for governmental activities in the statement of net position are different because:	
Capital assets used in governmental activities are not financial resources and, therefore, are not reported as assets in governmental funds.	16,040,617
Long-term liabilities are not due and payable in the current period and, therefore, are not reported as liabilities in the funds. Long-term liabilities at year-end consist of:	
Capital Leases Payable	(71,603)
Bonds Payable	 (13,637,532)
Total Net Position - Governmental Activities	\$ 11,375,812

CITY OF SMITHVILLE, MISSOURI STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES — MODIFIED CASH BASIS GOVERNMENTAL FUNDS YEAR ENDED OCTOBER 31, 2022

	General		 Special Allocation	 ARPA Fund	Go	Other overnmental Funds	Go	Total overnmental Funds
REVENUES								
Property Taxes	\$	1,007,610	\$ 189,505	\$ -	\$	-	\$	1,197,115
Sales and Use Taxes		2,122,573	1,016,380	-		1,992,018		5,130,971
Franchise Taxes		742,590	-	-		-		742,590
Licenses, Fees, and Permits		422,663	-	-		183,994		606,657
Intergovernmental Revenues		388,676	-	1,110,128		-		1,498,804
Charges for Services		317,125	-	-		-		317,125
Fines and Forfeits		118,738	-	-		-		118,738
Interest		124,953	12,000	10,570		-		147,523
Other Revenue		101,714	 	_		30,131		131,845
Total Revenues		5,346,642	1,217,885	1,120,698		2,206,143		9,891,368
EXPENDITURES								
Current:								
General Government		1,319,114	-	=		-		1,319,114
Police		2,043,463	-	=		2,455		2,045,918
Municipal Court		-	-	=		2,250		2,250
Public Works		885,006	-	-		133,365		1,018,371
Pandemic		-	-	1,330,033		-		1,330,033
Parks and Recreation		712,742	-	-		3,562		716,304
Community and Economic								
Development		465,345	6,914,999	-		-		7,380,344
Senior Center		27,391	-	-		-		27,391
Capital Outlay		455,764	-	-		1,010,863		1,466,627
Debt Service:								
Principal		-	-	-		178,471		178,471
Interest and Fiscal Charges		-	-	-		199,018		199,018
Issuance costs			328,953					328,953
Total Expenditures		5,908,825	7,243,952	 1,330,033		1,529,984		16,012,794
EXCESS (DEFICIENCY) OF REVENUES								
OVER (UNDER) EXPENDITURES		(562,183)	(6,026,067)	(209,335)		676,159		(6,121,426)
OTHER FINANCING SOURCES (USES)								
Sale of Capital Assets		115,614	_	_		-		115,614
Issuance of Debt		· -	8,068,953	-		-		8,068,953
Transfers In		294,213	-	-		463,824		758,037
Transfers Out		· -	(1,808)	-		(463,824)		(465,632)
Total Other Financing Sources (Uses)		409,827	8,067,145	-				8,476,972
NET CHANGE IN FUND BALANCES		(152,356)	2,041,078	(209,335)		676,159		2,355,546
Fund Balances - Beginning Of Year		3,761,905	 386,786	1,089,550		1,450,543		6,688,784
FUND BALANCES - END OF YEAR	\$	3,609,549	\$ 2,427,864	\$ 880,215	\$	2,126,702	\$	9,044,330

CITY OF SMITHVILLE, MISSOURI RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF THE GOVERNMENTAL FUNDS — MODIFIED CASH BASIS TO THE STATEMENT OF ACTIVITIES — MODIFIED CASH BASIS YEAR ENDED OCTOBER 31, 2022

Net Change in Fund Balances - Total Governmental Funds

\$ 2,355,546

Amounts reported for governmental activities in the statement of activities are different because:

Capital outlays are reported as expenditures in governmental funds. However, in the Statement of Activities the expenditures are capitalized and depreciated over their estimated useful lives.

Capital Outlays

Depreciation and Amortization Expense

Difference Between Gain/Loss and Proceeds on Disposal of Capital Assets

1,466,627

(602,164)

(4,440)

The issuance of long-term debt (e.g. bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. This amount is the net effect of these in the treatment of long-term debt and related items.

Premium Amortization 9,684
Debt Principal Retirement 178,471

Proceeds of long term-debt is reported as an other financing source in the governmental funds, but the proceeds increase long-term liabilities on the statement of net position.

(8,068,953)

Change in Net Position - Governmental Activities

\$ (4,665,229)

CITY OF SMITHVILLE, MISSOURI STATEMENT OF NET POSITION — MODIFIED CASH BASIS PROPRIETARY FUNDS OCTOBER 31, 2022

ASSETS	Water and Wastewater				anitation		Total Proprietary Funds
CURRENT ASSETS Cash	\$	4,537,896	\$	57,588	\$	4,595,484	
RESTRICTED ASSETS Cash and Cash Equivalents		2,317,060		-		2,317,060	
CAPITAL ASSETS Nondepreciable Depreciable, Net Capital Assets, Net		2,614,414 23,197,198 25,811,612		- - -		2,614,414 23,197,198 25,811,612	
Total Assets	\$	32,666,568	\$	57,588	\$	32,724,156	
LIABILITIES AND NET POSITION							
CURRENT LIABILITIES Customer Deposits Current Maturities of Long-Term Liabilities Total Current Liabilities	\$	364,876 363,772 728,648	\$		\$	364,876 363,772 728,648	
LONG-TERM LIABILITIES Long-Term Liabilities, Less Current Maturities Above		7,372,787		<u>-</u>		7,372,787	
Total Liabilities		8,101,435		-		8,101,435	
NET POSITION							
Net Investment in Capital Assets Restricted for Debt Service Restricted for Capital Projects Unrestricted		18,075,053 312 2,316,748 4,173,020		- - - 57,588		18,075,053 312 2,316,748 4,230,608	
Total Net Position	_	24,565,133		57,588	_	24,622,721	
Total Liabilities and Net Position	<u>\$</u>	32,666,568	<u>\$</u>	57,588	<u>\$</u>	32,724,156	

CITY OF SMITHVILLE, MISSOURI STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION — MODIFIED CASH BASIS PROPRIETARY FUNDS YEAR ENDED OCTOBER 31, 2022

	Water and Wastewater					Total Proprietary Funds
OPERATING REVENUES	ф.	E 0E4 040	ф	040 400	Φ	E 004 070
Charges for Services	\$	5,051,848	\$	813,122	\$	5,864,970
OPERATING EXPENSES						
Personnel Services		1,148,863		-		1,148,863
Contractual Services		267,743		818,526		1,086,269
Operations		578,949		-		578,949
Repair and Maintenance		315,665		-		315,665
Depreciation and Amortization		749,600				749,600
Total Operating Expenses		3,060,820		818,526		3,879,346
OPERATING INCOME		1,991,028		(5,404)		1,985,624
NONOPERATING REVENUES (EXPENSES)						
Tower Lease		42.343		_		42.343
Interest Income		1,200		_		1,200
Interest Expense and Fiscal Charges		(276,793)		_		(276,793)
Gain on Sale of Capital Assets		` 47,065 [°]		-		47,065
Grant Revenue		805,495		-		805,495
Other Revenue		37,426		-		37,426
Total Nonoperating Revenues (Expenses)		656,736		-		656,736
CAPITAL CONTRIBUTIONS AND TRANSFERS						
Capital Contributions		1,330,033		_		1,330,033
Transfers Out		(292,405)		_		(292,405)
Impact Fees		283,906		_		283,906
Total Capital Contributions		·				·
and Transfers		1,321,534		<u>-</u>		1,321,534
CHANGES IN NET POSITION		3,969,298		(5,404)		3,963,894
Net Position - Beginning of Year		20,595,835		62,992		20,658,827
NET POSITION - END OF YEAR	\$	24,565,133	\$	57,588	\$	24,622,721

CITY OF SMITHVILLE, MISSOURI STATEMENT OF CASH FLOWS — MODIFIED CASH BASIS PROPRIETARY FUNDS YEAR ENDED OCTOBER 31, 2022

OAGU ELOWO EDOM ODEDATINO ACTIVITICO	Water and Wastewater	Sanitation	Total
CASH FLOWS FROM OPERATING ACTIVITIES Cash Received from Customers Cash Paid to Suppliers Cash Paid to Employees Net Cash Provided (Used) by Operating Activities	\$ 5,054,736 (1,162,357) (1,148,863) 2,743,516	\$ 813,122 (818,526) - (5,404)	\$ 5,867,858 (1,980,883) (1,148,863) 2,738,112
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES			
Other Nonoperating Revenue	79,769	-	79,769
Cash Transferred to Other Funds	(292,405)	<u>-</u> _	(292,405)
Net Cash Used by Noncapital Financing Activities	(212,636)	-	(212,636)
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES			
Grant proceeds received	805,495	-	805,495
Purchase of Capital Assets	(1,741,019)	-	(1,741,019)
Proceeds from Sale of Capital Assets	47,065	-	47,065
Cash Received from Impact Fees	283,906	-	283,906
Payments on Long-Term Debt	(390,000)	-	(390,000)
Interest Paid on Long-Term Debt	(285,072)		(285,072)
Net Cash Used by Capital and Related Financing Activities	(1,279,625)	-	(1,279,625)
CASH FLOWS FROM INVESTING ACTIVITIES			
Interest Received	1,200	<u> </u>	1,200
NET INCREASE (DECREASE) IN CASH	1,252,455	(5,404)	1,247,051
Cash - Beginning of Year	5,602,501	62,992	5,665,493
CASH - END OF YEAR	\$ 6,854,956	\$ 57,588	\$ 6,912,544

CITY OF SMITHVILLE, MISSOURI STATEMENT OF CASH FLOWS — MODIFIED CASH BASIS PROPRIETARY FUNDS (CONTINUED) YEAR ENDED OCTOBER 31, 2022

		Vater and /astewater	Sanitation		 Total
RECONCILIATION OF OPERATING INCOME TO NET CASH PROVIDED BY OPERATING ACTIVITIES Operating Income Adjustment to Reconcile Operating Income to Net Cash Provided (Used) by Operating Activities:	\$	1,991,028	\$	(5,404)	\$ 1,985,624
Depreciation Change in:		749,600		-	749,600
Customer Deposits Net Cash Provided (Used) by Operating		2,888			 2,888
Activities	\$	2,743,516	\$	(5,404)	\$ 2,738,112
CASH REPORTED ON THE STATEMENT OF NET Cash Restricted Cash and Cash Equivalents	\$	4,537,896 2,317,060	\$	57,588 <u>-</u>	\$ 4,595,484 2,317,060
Total Cash and Cash Equivalents	<u>\$</u>	6,854,956	\$	57,588	\$ 6,912,544
NONCASH INVESTING AND FINANCING ACTIVITIES: Capital Assets Purchased by ARPA Fund and Recorded Through Transfer	\$	1,330,033	\$	<u>-</u>	\$ 1,330,033

CITY OF SMITHVILLE, MISSOURI STATEMENT OF FIDUCIARY NET POSITION — MODIFIED CASH BASIS OCTOBER 31, 2022

	Smithville Commons CID
ASSETS Cash	\$ 92,718
Total Assets	_ .
Total Assets	\$ 92,718
NET POSITION	
Restricted for: Other Governments	\$ 92,718
	·
Total Fund Balances	\$ 92,718

CITY OF SMITHVILLE, MISSOURI STATEMENT OF CHANGES IN FIDUCIARY NET POSITION — MODIFIED CASH BASIS YEAR ENDED OCTOBER 31, 2022

	Smithville Commons CID	
ADDITIONS		
Tax Collections for Other Governments	\$	350,439
Total Additions		350,439
DEDUCTIONS Current: General Government Total Deductions		554,817 554,817
NET DECREASE IN FIDUCIARY NET POSITION		(204,378)
Net Position - Beginning of Year		297,096
NET POSITION - END OF YEAR	\$	92,718

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The City of Smithville (the City) was incorporated in 1867 and covers an area of approximately 13.8 square miles in Clay County and Platte County, Missouri. The City is a fourth-class city and operates under the aldermen-administrator form of government. The City Administrator is the chief administrative officer of the City. The City provides services to more than 8,400 residents in many areas, including law enforcement, water and sewer services, refuse and recycling services, parks and recreation services, community enrichment and development, and various administrative functions.

The financial statements of the City of Smithville, Missouri, have been prepared on a modified cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America established by the Governmental Accounting Standards Board (GASB), which is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The City's significant accounting policies are described below.

Use of Estimates in Preparing Financial Statements

The preparation of financial statements requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosures of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenues and expenses during the reporting period. Significant estimates incorporated within the City's financial statements include the factors utilized in determining depreciation of the City's capital assets. Actual results could differ from those estimates.

Principles Used to Determine the Reporting Entity

The City's policy is to include in the financial statements all funds, departments, agencies, boards, commissions, and other component units for which the City is considered to be financially accountable.

Component units are legally separate entities for which the City (primary government) is financially accountable, or for which the exclusion of the component unit would render the financial statements of the primary government misleading. The criteria used to determine if the primary government is financially accountable for a component unit include: whether or not the primary government appoints the voting majority of the potential component units governing body, is able to impose its will on the potential component unit, is in a relationship of financial benefit or burden with the potential component unit, or is fiscally dependent upon by the potential component unit.

The City is not aware of any organization to which the City is financially accountable. Management has considered all potential component units and has determined there are no entities outside of the primary government that should be blended into or discretely presented with the City's financial statements.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Financial Statement Presentation

The government-wide financial statements (i.e., the statement of net position – modified cash basis and the statement of activities – modified cash basis) report information on all of the nonfiduciary activities of the City. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on sales for support.

The statement of activities – modified cash basis demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds, fiduciary funds and proprietary funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

Proprietary funds are used to report business-type activities carried on by the City.

Measurement Focus and Basis of Accounting

The accounting and financial reporting treatment applied is determined by its measurement focus and basis of accounting. The government-wide financial statements are reported using modified cash basis of accounting and the economic resources measurement focus, as limited by the modified cash basis of accounting, as are the proprietary fund financial statements and the fiduciary fund financial statements. Revenues are recorded when received and expenses are recorded when paid.

Governmental fund financial statements are reported on the "current financial resources" measurement focus, as applied to the modified cash basis of accounting. Only current financial assets and liabilities are generally included on their balance sheets. Their operating statements present sources and uses of available spendable financial resources at the end of the period.

The City accounts for all activities using the modified cash basis of accounting, modified with respect to capitalization and depreciation of property and equipment, and the recording of liabilities for long-term debt. Consequently, accounts receivable and accounts payable are not recorded. Therefore, certain revenue and related assets are recognized when received rather than when earned and certain expenses are recognized when paid rather than when the obligation is incurred. Accordingly, the financial statements are not intended to present financial position and change in net position in conformity with accounting principles generally accepted in the United States of America.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Measurement Focus and Basis of Accounting (Continued)

As a general rule, the effect of interfund activity has been eliminated from the governmentwide financial statements. Exceptions to this general rule are charges between the City's enterprise funds and various other functions of the City. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Enterprise funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with an enterprise fund's principal ongoing operations. The principal operating revenues of the City's enterprise fund are charges to customers for sales and services. Operating expenses for the enterprise fund include the cost of sales and services, administrative expenses, and depreciation of capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

Fund Accounting

The accounts of the City are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, deferred outflows of resources, liabilities, deferred inflows of resources, net position, fund balances, and revenues and expenditures or expenses, as appropriate. Government resources are allocated to and accounted for in individual funds based upon the purpose for which they are to be spent and the means by which spending activities are controlled. The various funds are grouped in the financial statements in this report as follows:

Major Governmental Funds

• General Fund

The General Fund is the general operating fund of the City. It is used to account for all financial resources except those required to be accounted for in another fund.

Special Allocation Fund

The Special Allocation Fund is a special revenue fund used to account for the City's Tax Increment Financing (TIF) and other redevelopment projects. Revenues are derived from Payment in Lieu of Taxes, Economic Activity Taxes, bond proceeds and reimbursements from funding agreements.

ARPA Fund

The ARPA Fund is a special revenue fund that accounts for grant revenue received from the American Rescue Plan Act of 2021 and tracks related expenditures.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Fund Accounting (Continued)

Major Proprietary Funds

• Enterprise Funds

Enterprise Funds are used to account for those operations of the City's ongoing activities which are similar to those found in the private sector. The measurement focus is upon determination of net income, financial position, and changes in financial position.

Combined Water and Wastewater Fund

The Combined Water and Wastewater Fund accounts for the provision of water and sewer utility services to the residents of the City. All activities necessary to provide such services are accounted for in this fund, including, but not limited to, administration, operations, maintenance, financing and related debt service.

Sanitation Fund

The Sanitation Fund accounts for the provision of sanitation services to the residents of the City. All activities necessary to provide such services are accounted for in this fund, including, but not limited to, administration, operations, maintenance, financing, and related debt service.

Major Fiduciary Funds

Custodial Funds

Custodial funds are used to report fiduciary activities that are not required to be reported in pension (and other employee benefit) trust funds, investment trust funds, or private-purpose trust funds.

o Smithville Commons Community Improvement District (CID) Fund

The Smithville Commons CID was created by ordinance of the City but is a separate political subdivision with the power to govern itself and impose and collect special assessments, additional property and sales taxes. The City is the fiscal agent for the CID, holds the funds of the CID in a custodial capacity and is considered a fiduciary component unit of the City.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Pooled Cash and Temporary Investments

Cash resources of the individual funds are combined to form a pool of cash and temporary investments, which are managed by the Finance Director. Investments accounts consist primarily of certificates of deposit carried at cost. Interest income earned on the pooled account is allocated to general fund. Missouri state law permits the City to invest in prime money market instruments and securities, such as U.S. Government obligations, repurchase agreements, Missouri bank certificates of deposit, demand accounts, and savings accounts. As of October 31, 2022, the City has cash in demand deposits, money market instruments, and certificates of deposit.

The City maintains a cash and investment pool, which is available for use by most funds. Each fund's portion of this pool is displayed as pooled cash and investments or in restricted assets. Additionally, certain restricted assets, related to bond ordinances and indentures and capital lease certificates, are held in escrow by financial institutions' trust departments.

Restricted Assets

Cash from bond proceeds is restricted in the Capital Improvement fund to be used on capital projects. Cash in funds resulting from certain taxes is also presented as restricted cash. Cash and investments are restricted in the Proprietary Fund for revenue bond reserves because their use is limited by applicable debt obligation covenants. See Note 4 for further information.

Statement of Cash Flows

For purposes of the statement of cash flows, the City considers all highly liquid investments (including restricted assets) with a maturity of three months or less when purchased to be cash equivalents.

Capital Assets

The City's modified cash basis of accounting reports capital assets resulting from cash transactions and reports depreciation where appropriate. Capital and intangible assets are capitalized at historical cost, or estimated historical cost for assets where actual historical cost is not available. Donated assets are recorded as capital assets at their estimated acquisition value at the date of donation. The City maintains a threshold level of \$5,000 or more for capitalizing capital assets.

The City has elected to prospectively report infrastructure assets in the governmental activities, as allowed by Governmental Accounting Standards Board Statement No. 34.

Capital and intangible assets not being depreciated include land, construction in progress, and permanent easements, if any.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Capital Assets (Continued)

Governmental activities capital and intangible assets are recorded in the government-wide financial statements but are not reported in the fund financial statements. Capital assets are depreciated using the straight-line method over their estimated useful lives. Since assets are typically sold for an immaterial amount when declared as no longer needed for public purpose by the City, no salvage value is taken into consideration for depreciation purposes. The range of estimated useful lives by type of asset is as follows:

Carramana antal A atiritis	<u>Years</u>
Governmental Activities: Building and Improvements Machinery and Equipment Vehicles Infrastructure	40 5 to 20 5 40
Business-Type Activities:	
Machinery and Equipment	5 to 10
Water and Sewer Lines	40 to 50
Water Towers	40
Water and Sewer Plant	40 to 50
Vehicles	5

Long-Term Obligations

In the government-wide financial statements and the enterprise fund statement of net position, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities and business-type activities. Bond premiums and discounts are amortized over the life of the bonds using the straight-line method. Bonds payable are reported net of the applicable bond premiums or discounts. Bond issuance costs are expensed when incurred.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

<u>Leases</u>

The City determines if an arrangement is a lease or financed purchase at inception. Leases and financed purchases are included in right-to-use assets and lease liabilities in the statement of net position as applicable, and only to the extent that the transaction follows a transfer of cash, in accordance with the modified cash basis of accounting. The signing of a lease agreement when the seller and lender are the same party does not constitute a cash transaction, and no lease liabilities or right-of-use assets are recognized by the City in those instances.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Leases (Continued)

Financed purchase liabilities represent the City's obligation to make payments arising from the agreement. They are recognized at the commencement date based on the present value of expected lease payments over the lease term, less any lease incentives. Interest expense is recognized ratably over the contract term. The City recognizes payments for short-term leases with a lease term of 12 months or less as expenses as incurred, and these leases are not included as lease liabilities or right-to-use lease assets on the statement of net position.

Government-Wide and Proprietary Fund Net Position

Net Position is displayed in three components:

<u>Net Investment in Capital Assets</u> – Consists of capital assets including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvements of those assets.

<u>Restricted</u> – Consists of restricted assets with constraints placed on the use either by (a) external groups such as creditors, grantors, contributors, or laws and regulations of the government; or (b) law through constitutional provisions or enabling legislation.

<u>Unrestricted</u> – Consists of the net amounts of the assets that are not included in the determination of "net investment in capital assets" or the "restricted" component of net position.

It is the City's policy to first use restricted net position prior to the use of unrestricted net position when an expense is incurred for purposes for which both restricted and unrestricted net position are available.

Impact fees assessed by the City by ordinance are reported as capital contributions in the Proprietary Fund.

Governmental Fund Balances

The following fund balance classifications describe the relative strength of the spending constraints placed on the purposes for which resources can be used:

Nonspendable Fund Balance – Amounts that are not in a spendable form or are required to be maintained intact.

<u>Restricted Fund Balance</u> – Amounts constrained to specific purposes by their providers (such as grantors, bondholders, and higher levels of government), through constitutional provisions, or by enabling legislation.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Governmental Fund Balances (Continued)

<u>Committed Fund Balance</u> – These amounts can only be used for specific purposes pursuant to constraints imposed by formal resolutions or ordinances of the Board of Aldermen-the government's highest level of decision-making authority. Those committed amounts cannot be used for any other purpose unless the Board of Aldermen removes the specified use by taking the same type of action imposing the commitment. This classification also includes contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

<u>Assigned Fund Balance</u> – This classification reflects the amounts constrained by the City's "intent" to be used for specific purposes but are neither restricted nor committed. The Board of Aldermen and the City Administrator have the authority to assign amounts to be used for specific purposes. Assigned fund balance include all remaining amounts (except negative balances) that are reported in the governmental funds, other than the General Fund, that are not classified as nonspendable and are neither restricted nor committed.

<u>Unassigned Fund Balance</u> – Amounts that are available for any purpose. Positive amounts are reported only in the general fund.

When both restricted and unrestricted resources are available for specific expenditures, restricted resources are considered spent before unrestricted resources. Within unrestricted resources, committed and assigned are considered spent (if available) before unassigned amounts.

Compensated Absences

Under terms of the City's personnel policy, employees are granted vacation and sick leave in varying amounts based upon length of service. In the event of termination, an employee forfeits unused sick leave. Unused vacation can be accumulated up to a limit of 150% of the annual amounts earned and is payable on separation of service. Under the modified cash basis of accounting, no liability is reported in the financial statements for the value of unused vacation time.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Adoption of New Accounting Standards

In June 2017, the Governmental Accounting Standards Board (GASB) issued GASB Statement No. 87, *Leases*. This standard requires the recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and as inflows of resources or outflows of resources recognized based on the payment provisions of the contract. It establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. Under this standard, a lessee is required to recognize a lease liability and an intangible right-to-use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources.

Due to the modified cash basis of accounting, the City will only recognize leased assets and liabilities to the extent that the leasing transaction follows a transfer of cash. Implementation of the accounting standard resulted in no changes to net position or fund balances as of November 1, 2021.

NOTE 2 BUDGETARY DATA

Budgets for the City are prepared and adopted on the modified cash basis (budget basis) for all governmental and proprietary funds. The City Administrator is authorized to transfer budgeted amounts within departments in any fund; however, any revisions that alter the total expenditures of any department or fund must be approved by the Board of Aldermen. The department level constitutes that City's legal level of budgetary control. Reported budget amounts are as originally adopted or amended by board resolution. Annual operating budgets are adopted for the governmental and proprietary funds. Appropriations lapse at fiscal year-end but may be re-appropriated in the following fiscal year.

NOTE 3 DEPOSITS AND INVESTMENTS

A summary of the carrying values of deposits, investments, and petty cash at October 31, 2022 is as follows:

Cash on Hand	\$ 700
Demand Deposits	11,717,665
Certificates of Deposit	2,003,501
Total Cash Deposits	13,721,866
Short-Term Investments Held in Trust	2,367,726
Total Cash Deposits and Investments	\$ 16,089,592

These carrying values are reflected on the statement of net position as follows:

Cash and Cash Equivalents	\$ 8,462,935
Restricted Cash and Cash Investments	7,533,939
Cash and Cash Equivalents - Held in Custodial Funds	92,718
Total	\$ 16,089,592

NOTE 3 DEPOSITS AND INVESTMENTS (CONTINUED)

Custodial credit risk is the risk that in the event of a bank failure, a government's deposits may not be returned to it. The City's deposit policy for custodial credit risk requires compliance with the provisions of state law.

Statutes require that collateral pledged must have a fair value equal to 100% of the funds on deposit, less insured amounts. Collateral securities must be held by the City or an independent third party and must be of the kind prescribed by state statutes.

At October 31, 2022, the carrying amount of the City's demand deposits and certificates of deposit in financial institutions was \$13,721,866. The bank balances totaled \$14,053,745 of which \$251,817 was FDIC insured and \$13,801,928 was collateralized by pledged collateral held in the name of the City.

Investment Policies

The City has a formal investment policy, and also follows state statutes as defined in the accounting policy Note 1. Restricted assets are invested by the bond trustees in accordance with the bond indentures.

Credit Risk

Credit risk is the risk that the issuer or other counterparty to an investment will be unable to fulfill its obligations to the holder of the investment. This risk can be measured by the assignment of a rating by a nationally recognized statistical rating organization such as Standard & Poor's above.

Interest Rate Risk

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The City does not have a formal policy for interest rate risk. However, the City does manage its exposure to fair value loss arising from interest rate changes on internally invested funds by reviewing the portfolio on an ongoing basis for changes in effective yield amounts.

Custodial Credit Risk

The custodial credit risk of investments is the risk that, in the event of the failure of the counterparty to transaction, the City will not be able to recover the value of investment or collateral securities that are in the possession of an outside party. The City has no policy to limit the holdings of an outside party.

At October 31, 2022, the City's investments consisted of restricted investments held in the City's name by the bond trustee in accordance with the related bond indentures.

Concentration of Credit Risk

The City does not have a policy which limits the amounts that can be invested with any one issuer. Investments that represent more than 5% of the City's investments consist of money market funds shown above.

NOTE 3 DEPOSITS AND INVESTMENTS (CONTINUED)

Fair Value Measurements

In determining fair value, the City uses various valuation approaches within GASB Statement No. 72 *Fair Value Measurement and Application*. Fair value measurements are determined based on the assumptions that market participants would use in pricing an asset or liability.

GASB Statement No. 72 establishes a hierarchy for inputs used in measuring fair value that maximizes the use of observable inputs and minimizes the use of unobservable inputs, by requiring that the most observable inputs be used when available. GASB Statement No. 72 defines levels within the hierarchy based on the reliability of inputs as follows:

Level 1 – Valuations based on unadjusted quoted prices for identical assets or liabilities in active markets; and

Level 2 – Valuations based on quoted prices for similar assets or liabilities, or inputs that are observable, either directly or indirectly for substantially the full term through corroboration with observable market data; and

Level 3 – Valuations derived from valuation techniques in which one or more significant inputs, or significant value drivers, are unobservable, such as pricing models, discounted cash flow models, and similar techniques not based on market, exchange, dealer, or broker-traded transactions.

Following is a description of the valuation methodologies used for instruments measured at fair value and their classifications in the valuation hierarchy.

Money Market Mutual Funds: Valued at last sales price, if listed on a national market or exchange, or if there is no sale and the market is still considered active, at the last transaction price before year-end. In less active markets, the valuation is based on the most recent price of the equivalent quoted yield for such securities. These are classified as Level 1 within the valuation hierarchy.

The carrying amounts, maturity segment, ratings and fair value levels for the City's investments at October 31, 2022, consisted of the following:

Investment	<u>Maturity</u> Under One Year	Rating	Fair Value Hierarchy Level
Restricted Investments, Proprietary Fund, Fidelity Treasury Money Market Funds	\$ 2,367,726	AAAm	Level 1

NOTE 4 RESTRICTED CASH

Restricted cash at October 31, 2022 consisted of the following:

	 Special Allocation	AF	RPA Fund	Go	Other overnmental Funds	١	Combined Water and Vastewater	Total
Debt Service	\$ -	\$	-	\$	255,934	\$	312	\$ 256,246
Capital Projects	-		-		410,774		2,316,748	2,727,522
Transportation	-		-		429,407		-	429,407
Pandemic	-		880,215		-		-	880,215
Economic Development	2,427,864		-		-		-	2,427,864
Other Purposes	-		-		812,685		-	812,685
Total	\$ 2,427,864	\$	880,215	\$	1,908,800	\$	2,317,060	\$ 7,533,939

The City's combined water and wastewater revenue bond trust indentures require the City to establish various debt services and reserve accounts. At October 31, 2022, these reserve accounts were fully funded.

All new connections to the City's water and sewer system are assessed an impact fee. All impact fees are kept in a fund to be used only for capital improvement projects that expand capacity of the system, including, but not limited to, new sewer lines, upsizing existing sewer lines, removing or replacing sewer lift stations, or upgrading sewer lift stations. This cash is considered to be restricted for capital projects.

NOTE 5 CAPITAL ASSETS

The changes in capital asset activity, resulting from modified cash basis transactions, for the year ended October 31, 2022 are as follows:

	Balance November 1, 2021	Additions	Disposals	Transfers	Balance October 31, 2022
Governmental Activities					
Capital Assets, Not Being Depreciated:					
Land	\$ 1,178,387	\$ -	\$ -	\$ -	\$ 1,178,387
Construction in Progress	893,068	344,279		(893,069)	344,278
Total Capital Assets, Not Being	0.074.455	044.070		(000,000)	4 500 005
Depreciated	2,071,455	344,279	-	(893,069)	1,522,665
Capital Assets, Being Depreciated:					
Buildings and Improvements	3,595,957	75,700	-	=	3,671,657
Machinery and Equipment	1,781,451	211,999	25,758	=	1,967,692
Vehicles	759,097	· -	220,333	-	538,764
Infrastructure	11,388,818	834,648	_	893,069	13,116,535
Total Capital Assets, Being					
Depreciated	17,525,323	1,122,347	246,091	893,069	19,294,648
Total Capital Assets	19,596,778	1,466,626	246,091	_	20,817,313
Less: Accumulated Depreciation	4,416,184	602,164	241,652	_	4,776,696
Governmental Activities Capital	4,410,104	002,104	241,002		4,770,000
Assets, Net	\$ 15,180,594	\$ 864,462	\$ 4,439	\$ -	\$ 16,040,617
7,000,710	Ψ 10,100,004	Ψ 004,402	Ψ +,+39	Ψ -	Ψ 10,040,017
Business-Type Activities					
Capital Assets, Not Being Depreciated:					
Land and Easements	\$ 220,930	\$ -	\$ -	\$ -	\$ 220,930
Construction in Progress	246,000	2,378,490		(231,006)	2,393,484
Total Capital Assets, Not Being					
Depreciated	466,930	2,378,490	-	(231,006)	2,614,414
Capital Assets, Being Depreciated:					
Water Towers	2,698,076	_	_	_	2,698,076
Water and Sewer Lines	16,730,214	389,922	_	231,006	17,351,142
Machinery and Equipment	1,218,709	271,955	_		1,490,664
Software	-	6,997	-	=	6,997
Vehicles	614,504	, -	82,988	-	531,516
Plant	9,716,286	23,689	-	-	9,739,975
Total Capital Assets, Being					
Depreciated	30,977,789	692,563	82,988	231,006	31,818,370
Total Capital Assets	31,444,719	3,071,053	82,988	_	34,432,784
Less: Accumulated Depreciation	7,954,560	749,600	82,988	- -	8,621,172
Business-Type Activities Capital	7,001,000	7 10,000	02,000		0,021,172
Assets, Net	\$ 23,490,159	\$ 2,321,453	\$ -	\$ -	\$ 25,811,612

NOTE 5 CAPITAL ASSETS (CONTINUED)

Depreciation expense was charged to functions as follows in the statement of activities:

Governmental Activities	
General Government	\$ 45,614
Police	62,723
Public Works	400,401
Parks and Recreation	92,247
Community and Economic Development	1,179
Total Depreciation Expense -	
Governmental Activities	\$ 602,164
Business-Type Activities Water and Wastewater	\$ 749,600

NOTE 6 DEFINED BENEFIT PENSION PLAN

Plan Description

The City participates in the Missouri Local Government Employees Retirement System (LAGERS). LAGERS is an agent multiple-employer, statewide public employee pension plan established in 1967 and administered in accordance with RSMo. 70.600-70.755. As such, it is LAGERS responsibility to administer the law in accordance with the expressed intent of the General Assembly. The plan is qualified under the Internal Revenue Code Section 401(a) and is tax exempt. The responsibility for the operations and administration of LAGERS is vested in the LAGERS board of trustees consisting of seven persons. LAGERS issues a publicly available financial report that includes financial statements and required supplementary information. This report may be obtained by accessing the LAGERS website at www.molagers.org.

Benefits Provided

LAGERS provides retirement, death, and disability benefits. Benefit provisions are adopted by the governing body of the employer, within the options available in the state statutes governing LAGERS. All benefits vest after 5 years of credited service. Employees who retire on or after age 60 (age 55 for police members) with 5 or more years of service are entitled to an allowance for life based upon the benefit program information provided below. Employees may retire with an early retirement benefit with a minimum of 5 years of credited service and after attaining age 55 (age 50 for police members) and receive a reduced allowance.

	2022
	Valuation
Benefit Multiplier	1.50%
Final Average Salary	3 Years
Member Contributions	4%

NOTE 6 DEFINED BENEFIT PENSION PLAN (CONTINUED)

Benefits Provided (Continued)

Benefit terms provide for annual post retirement adjustments to each member's retirement allowance subsequent to the member's retirement date. The annual adjustment is based on the increase in the Consumer Price Index and is limited to 4% per year.

Employees Covered by Benefit Terms

At February 28, 2022, the following employees were covered by the benefit terms:

Inactive Employees or Beneficiaries Currently	
Receiving Benefits	14
Inactive Employees Entitled to but not yet	
Receiving Benefits	30
Active Employees	50
Total	94

Contributions

The City is required to contribute amounts at least equal to the actuarially determined rate, as established by LAGERS. The actuarially determined rate is the estimated amount necessary to finance the cost of benefits earned by employees during the year, with an additional amount to finance an unfunded accrued liability. Full-time employees of the employer do not contribute to the pension plan. Employer contribution rates were 7.8% of annual covered payroll for the general division, and 9.3% of annual covered payroll for the police division, for the year ended October 31, 2022. For the year ended October 31, 2022, the City made contributions to the plan totaling \$290,255, which is equal to the City's pension expense, in accordance with the modified cash basis of accounting.

NOTE 7 LONG-TERM INDEBTEDNESS

The City's long-term debt arising from modified cash basis transactions or events consisted of the following as of October 31, 2022:

Description	Amount
Governmental Activities \$235,232 lease for the purpose of purchasing a street sweeper. Annual installments of \$38,276 plus interest through 2024; interest at 4.48%. At October 31, 2021, the City had capital assets related to this lease with a cost of \$235,232, and those assets had related accumulated depreciation of \$105,854.	\$ 71,603
\$2,000,000 2018 General Operating Bond. Annual principal payments of \$45,000 to \$195,000 through 2038; interest at 3.6% with a premium of \$75,886 issued with the debt.	1,951,333
\$3,625,000 2019 General Operating Bond. Annual principal payments of \$100,000 to \$500,000 through 2038; interest from 3.5% to 5.0% with a premium of \$289,184 issued with the debt.	3,617,246
\$1,950,000 2022A Tax Increment Revenue Bonds. Annual principal payments of \$300,000 to \$600,000 Through 2027; interest from 3.35% to 4.15%.	1,950,000
\$6,100,000 2022B Tax Increment Revenue Bonds. \$1,100,000 of term bonds due Dec. 1, 2034; \$5,000,000 of term bonds due December 1, 2039; interest at 5.0%; Premium of \$18,953 issued with the debt.	6,118,953
Total Governmental Activities	\$ 13,709,135
Business-Type Activities \$530,000 Series 2012, Certificate of Participation, for the purpose of water pollution control improvements. Annual installment of \$55,000 through 2022; interest at 2.63%. (Paid off in 2022)	\$ -
\$8,635,000 Series 2018, Certificate of Participation, for the purpose of water pollution control improvements. Annual installments of \$335,000 to \$600,000 through 2038; interest at 4.2% to 4.6% with a premium of \$213,370 issued with the debt.	7,736,560
Total Business-Type Activities	\$ 7,736,560

NOTE 7 LONG-TERM INDEBTEDNESS (CONTINUED)

Changes in the City's long-term debt arising from modified cash basis transactions or events for the year ended October 31, 2022 were as follows:

		Balance					Balance				
	No	ovember 1,				(October 31,		Current	L	.ong-Term
	2021		Additions		Retired		2022		Portion	Portion	
Governmental Activities			 				_		_		_
Financed Purchase - Street Sweeper	\$	105,074	\$ -	\$	33,471	\$	71,603	\$	35,001	\$	36,602
2018 General Obligation Bonds		1,925,000	-		45,000		1,880,000		50,000		1,830,000
2018 General Obligation Bonds Premium		73,040	-		1,707		71,333		1,897		69,436
2019 General Obligation Bonds		3,450,000	-		100,000		3,350,000		105,000		3,245,000
2019 General Obligation Bonds Premium		275,223	-		7,977		267,246		8,376		258,870
2022A Tax Increment Revenue Bonds		-	1,950,000		-		1,950,000		600,000		1,350,000
2022B Tax Increment Revenue Bonds		-	6,100,000		-		6,100,000		-		6,100,000
2022 Tax Increment Revenue Bonds Premium			18,953				18,953		1,413		17,540
Total	\$	5,828,337	\$ 8,068,953	\$	188,155	\$	13,709,135	\$	801,687	\$	12,907,448
Business-Type Activities											
2012 Certificates of Participation	\$	55,000	\$ -	\$	55,000	\$	-	\$	-	\$	-
2018 Certificates of Participation		7,885,000	-		335,000		7,550,000		355,000		7,195,000
2018 Certificates of Participation Premium		194,838	-		8,278		186,560		8,772		177,788
Total .	\$	8,134,838	\$ -	\$	398,278	\$	7,736,560	\$	363,772	\$	7,372,788

NOTE 7 LONG-TERM INDEBTEDNESS (CONTINUED)

Aggregate annual principal and interest payments applicable to long-term debt are:

											Governmen	tal /	Activities										
		Street Sv	wee	per Financed I	Purc	hase	2018 General Obligation Bond					2019 General Obligation Bond				Tax Increment Revenue Bonds					ds		
Year Ending	Р	rincipal		Interest			Principal		Interest				Principal		Interest				Principal		Interest		
October 31,	M	aturities		Maturities		Total	Maturities	N	laturities		Total		Maturities		Maturities		Total		Maturities 4 1		Maturities		Total
2023	\$	35,001	\$	3,275	\$	38,276	\$ 50,000	\$	66,141	\$	116,141	\$	105,000	\$	121,900	\$	226,900	\$	600,000	\$	353,903	\$	953,903
2024		36,602		1,674		38,276	55,000		64,933		119,933		115,000		116,400		231,400		325,000		351,800		676,800
2025		-		-		-	60,000		63,325		123,325		120,000		110,525		230,525		300,000		340,337		640,337
2026		-		-		-	65,000		61,294		126,294		130,000		104,275		234,275		350,000		327,562		677,562
2027		-		-		-	65,000		59,100		124,100		140,000		97,525		237,525		375,000		312,781		687,781
2028-2032		-		-		-	555,000		248,600		803,600		750,000		397,912		1,147,912		680,000		1,440,500		2,120,500
2033-2037		-		-		-	835,000		119,981		954,981		1,665,000		186,025		1,851,025		1,950,000		1,206,250		3,156,250
2038-2040		-				-	195,000		3,900		198,900		325,000		5,688		330,688		3,470,000		303,250		3,773,250
Total	\$	71,603	\$	4,949	\$	76,552	\$ 1,880,000	\$	687,274	\$	2,567,274	\$	3,350,000	\$	1,140,250	\$	4,490,250	\$	8,050,000	\$	4,636,383	\$	12,686,383

			Total	
Year Ending	F	Principal	Interest	
October 31,	N	laturities	Maturities	 Total
2023	\$	790,001	\$ 545,219	\$ 1,335,220
2024		531,602	534,807	1,066,409
2025		480,000	514,187	994,187
2026		545,000	493,131	1,038,131
2027		580,000	469,406	1,049,406
2028-2032		1,985,000	2,087,012	4,072,012
2033-2037		4,450,000	1,512,256	5,962,256
2038-2040		3,990,000	312,838	 4,302,838
Total	\$ ^	3,351,603	\$ 6,468,856	\$ 19,820,459

Business-Type Activities												
2018 C	ertificates of Parti	cipation										
Principal	Interest		Principal	Interest								
Maturities	es Maturities Total		Maturities	Maturities	Total							
\$ 355,000	\$ 267,600	\$ 622,600	\$ 355,000	\$ 267,600	\$ 622,600							
365,000	249,850	614,850	365,000	249,850	614,850							
385,000	231,600	616,600	385,000	231,600	616,600							
410,000	212,350	622,350	410,000	212,350	622,350							
420,000	200,050	620,050	420,000	200,050	620,050							
2,305,000	800,813	3,105,813	2,305,000	800,813	3,105,813							
2,710,000	397,831	3,107,831	2,710,000	397,831	3,107,831							
600,000	21,750	621,750	600,000	21,750	621,750							
\$ 7,550,000	\$ 2,381,844	\$ 9,931,844	\$ 7,550,000	\$ 2,381,844	\$ 9,931,844							
	Principal Maturities 355,000 365,000 410,000 420,000 2,305,000 2,710,000 600,000	Principal Maturities Interest Maturities \$ 355,000 \$ 267,600 365,000 249,850 385,000 231,600 410,000 212,350 420,000 200,050 2,305,000 800,813 2,710,000 397,831 600,000 21,750	2018 Certificates of Participation Principal Maturities Interest Maturities Total \$ 355,000 \$ 267,600 \$ 622,600 365,000 249,850 614,850 385,000 231,600 616,600 410,000 212,350 622,350 420,000 200,050 620,050 2,305,000 800,813 3,105,813 2,710,000 397,831 3,107,831 600,000 21,750 621,750	2018 Certificates of Participation Principal Maturities Interest Total Principal Maturities \$ 355,000 \$ 622,600 \$ 355,000 \$ 365,000 249,850 614,850 365,000 385,000 231,600 616,600 385,000 410,000 212,350 622,350 410,000 420,000 200,050 620,050 420,000 2,305,000 800,813 3,105,813 2,305,000 2,710,000 397,831 3,107,831 2,710,000 600,000 21,750 621,750 600,000	2018 Certificates of Participation Total Principal Maturities Interest Maturities Principal Maturities Interest Maturities \$ 355,000 \$ 267,600 \$ 622,600 \$ 355,000 \$ 267,600 \$ 365,000 249,850 614,850 365,000 249,850 385,000 231,600 616,600 385,000 231,600 410,000 212,350 622,350 410,000 212,350 420,000 200,050 620,050 420,000 200,050 2,305,000 800,813 3,105,813 2,305,000 800,813 2,710,000 397,831 3,107,831 2,710,000 397,831 600,000 21,750 621,750 600,000 21,750							

NOTE 8 TAXES

Property taxes may attach as an enforceable lien on property as of January 1. Taxes are levied no later than November 1 and are due and payable at that time. All unpaid taxes levied by November 1 become delinquent January 1 of the following year.

The assessed valuation of the tangible property for the purpose of local taxation for the budget year ended October 31, 2022 was \$186,965,375.

The tax levy per \$100 of assessed valuation of tangible real and personal property for the budget year ended October 31, 2022 was \$0.4126 for general fund purposes.

Sales tax revenue consists of a 1% general sales tax on all receipts from the retail sale of tangible personal property or taxable services within the City subject to taxation by the state of Missouri, a one-half of 1% levy for the purpose of street maintenance, a one-half of 1% levy for the purpose of capital improvement, and a one-half of 1% levy for the purpose of parks and recreation needs and stormwater control. In addition, a general purpose use tax of 2% is levied on the sale of tangible personal property stored, used, or consumed in the City.

The City is subject to property tax abatements through various programs implemented by Platte County, which include Tax Increment Financing (TIF). The enacting authority for TIF is Chapter 99, RSMO. A TIF project diverts tax revenue, above an established base level of taxes, to a special allocation fund that allows certain project costs to be reimbursed to developers for up to 23 years. Most commonly, the sources of funds that are diverted are Payments In Lieu of Taxes (PILOTs) and Economic Activity Taxes (EATs). Generally, 100% of PILOTs (real property-based taxes) and 50% of EATs (sales, utilities, and earnings-based taxes) are diverted. A basic requirement, as outlined in Section 99.810.1 (1), RSMO, is: "The redevelopment area on the whole is a blighted area, a conservation area, or an economic development area, and has not been subject to growth and development through investment by private enterprise and would not reasonably be anticipated to be developed without the adoption of tax increment financing." Each agreement will vary from project to project. Taxes abated related to the projects totaled \$689,849 during the year ended October 31, 2022.

NOTE 9 INTERGOVERNMENTAL REVENUE

Intergovernmental revenue during fiscal year ended October 31, 2022 consisted of the following:

	General Fund	А	RPA Fund	Total			
State:	 						
Motor Vehicle Fuel Tax	\$ 261,550	\$	-	\$	261,550		
County:							
Road and Bridge Tax	70,354		-		70,354		
School District:							
School Resource Officer	15,576		-		15,576		
Federal:							
Public Safety Grants	41,196		-		41,196		
Pandemic Grants	 _		1,110,128		1,110,128		
Total	\$ 388,676	\$	1,110,128	\$	1,498,804		

NOTE 10 TRANSFERS

During normal operations, the City has numerous transfers of resources from a fund receiving revenue to the fund through which the resources are to be expended. These transfers are generally recorded as transfers and are reported as other financing sources or uses.

Transfers are used to: (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them, or (2) to fund debt service requirements as debt service payments become due. In addition, a franchise fee equal to 5% of gross revenues is charged against the City's water utility service. This fee is treated as a transfer from the water and wastewater fund to the general fund.

Any transfers within the governmental funds or within the proprietary funds have been eliminated in the government-wide statement of activities.

	S	Special		Capital		ater and	
	All	Allocation I		Improvement		astewater	
		Fund		Sales Tax		Fund	Total
Transfer In:							
General Fund	\$	1,808	\$	-	\$	292,405	\$ 294,213
Debt Service Fund		-		351,550		-	351,550
Capital Projects		_		112,274		_	 112,274
Total Revenues	\$	1,808	\$	463,824	\$	292,405	\$ 758,037

On the government wide financial statements, once the ARPA project of \$1,330,033 was completed the governmental activities transferred the assets to the Water and Wastewater Fund. The Water and Wastewater Fund reported this transaction as a capital contribution and on the government-wide financial statements it is reported as a transfer out.

NOTE 11 RISK MANAGEMENT

The City is a member of MPR (formerly MARCIT), a nonprofit corporation consisting of governmental entities incorporated in 1984 to acquire insurance for its members. MPR operates as a purchasing pool and is not a joint venture activity of the City. The City has no control over budgeting, financing, management selection, or the governing body. MPR provides both conventional and self-insurance coverages for its members including property, casualty, general liability, and workers' compensation. The City participates in medical, dental, property, casualty, general liability, and workers' compensation insurance coverage. MPR manages the cash and investment pool, funded by insurance premiums, on behalf of its members. MPR's investment pool consists of interest-bearing deposits, U.S. Treasury strips, U.S. governmental agency obligations, and collateralized mortgage obligations.

In the event that a deficit occurs with respect to any fiscal year of MPR for which the City was a participant at any time during such year; and in the even that MPR determines that an assessment is required in order to provide additional funds for the obligations of MPR for such year; and further, in the event that the City was covered by the types of benefits requiring the assessment during the time period in which the assessment arose, the City is obligated to pay its pro rata share of any such assessments, irrespective of whether or not the City is a member of MPR at the time of such assessment. MPR was not in a deficit situation during the past year.

There has been no significant reduction in insurance coverage from the previous year in any of the City's policies. In addition, there have been no settlements in excess of the City insurance coverage in any of the prior three years.

NOTE 12 COMMITMENTS

U.S. Army Corps of Engineers

The City has entered into various agreements with U.S. Army Corps of Engineers (the Corps). One agreement, paid from the General Fund, is for the use of the Smith's Fork public use area and is payable in installments which began in 1999 that increases annually over a period of 50 years. The amount paid for the year ended October 31, 2022 was \$38,701.

The water and wastewater fund is responsible for two agreements, one to reimburse the Corps for a percentage of their maintenance costs for the dam at the Corps' Smithville Lake where the City has its water intake line, and another for access to water from the lake for the City's water supply. The total amount paid for both agreements for the year ended October 31, 2022 was \$12,684.

The City is currently in the process of renewing these agreements as the initial terms have expired.

NOTE 12 COMMITMENTS (CONTINUED)

Future minimum payments under the agreements are as follows:

	Sm	ith's Fork
Year Ending October 31,	Р	ark Rent
2023	\$	40,636
2024		53,335
2025		56,002
2026		58,802
2027		61,742
2028-2032		358,222
2033-2037		457,192
2038-2042		582,324
2043-2047		744,518
2048-2052		172,011
Total	\$	2,584,784

Redevelopment Agreement

The City and its Tax Increment Financing (TIF) Commission have approved the formation of a redevelopment area and entered into a TIF redevelopment agreement. Under the terms of the agreement, the City, subject to the developer satisfying various conditions as specified in the agreement, will reimburse the developer approximately \$4.8 million of its eligible costs. The reimbursement is payable solely from 50% of the future incremental property and sales tax revenues generated by the project. During the year ended October 31, 2022, \$6.393,964 was reimbursed.

Rental Agreements

The City entered into a rental agreement for the use of a skid steer loader. The agreement was entered into on September 30, 2019 and continues until September 30, 2024. Rent expense for the year ended October 31, 2022 was \$6,959. Annual payments under the agreement are due each September 30th as follows:

Year Ending October 31,		Amount				
2023	_	\$	6,959			

NOTE 12 COMMITMENTS (CONTINUED)

The City entered into a rental agreement with Enterprise Fleet Management for the use of vehicles. The master agreement was entered into on September 1, 2020. Each vehicle is a schedule on the agreement and has its own terms based on when that vehicle is needed to replace a sold vehicle. The schedules in place at October 31, 2022 continue until various dates through July 2027. Rent expense for the year ended October 31, 2022 was \$210,126. Payments under the agreement are due monthly with the annual total payments as follows:

Year Ending October 31,	Amount
2023	\$ 258,232
2024	165,593
2025	126,005
2026	120,456
2027	60,507
Total	\$ 730,793

Construction Projects

In connection with the raw water pump station project, the City has commitments approximating \$482,900 at October 31, 2022.

NOTE 13 RENTAL INCOME

The City rents space on its water towers for cell phone companies to place antennas. The total rents received from tenants were \$42,343 for the year ended October 31, 2022. Future minimum rents to be received under current agreements are as follows:

Year Ending October 31,	Amount
2023	\$ 5,315

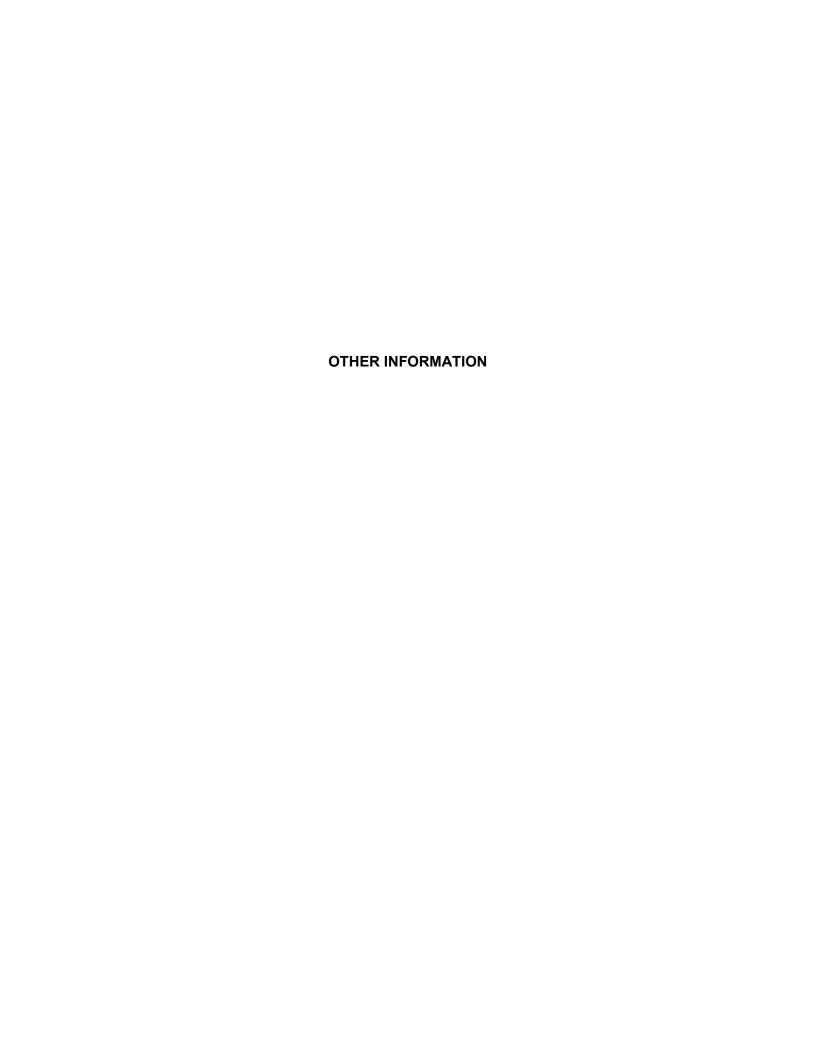
The City also rents a portion of a building to the Smithville Senior Citizen Center for \$1 a year. The agreement, originally entered into in August 2013, has an initial term of 10 years, and may be renewed for successive renewal terms of five years each.

NOTE 14 PLEDGED REVENUES

The proprietary fund has pledged future revenues, net of specified operating expenses, to repay certificates of participation that were issued for the purpose of improvements. The certificates of participation are payable solely from the fund's net revenues and are payable through 2037. The total principal and interest to be repaid on the certificates of participation is \$9,931,844. Payments of principal and interest for the current year was \$675,072 on the certificates of participation. Total proprietary fund net revenues for the current year were \$2,740,628.

NOTE 15 RESERVE LEVEL POLICY

The City has adopted a reserve policy goal which sets aside 25% of General Fund budgeted expenditures and 20% of proprietary operating revenues. Reserve amounts are reported as unassigned fund balance for the General Fund and unrestricted net position for the Proprietary Fund.



CITY OF SMITHVILLE, MISSOURI BUDGETARY COMPARISON SCHEDULE — MODIFIED CASH BASIS GENERAL FUND YEAR ENDED OCTOBER 31, 2022

		Original Budget	Final Budget	Actual	W	/ariances ith Budget /er (Under)
REVENUES						
Taxes	\$	3,465,540	\$ 3,465,540	\$ 3,872,773	\$	407,233
Licenses, Fees, and Permits		447,068	447,068	422,663		(24,405)
Intergovernmental Revenues		333,892	333,892	388,676		54,784
Charges for Services		236,270	236,270	317,125		80,855
Fines and Forfeits		111,500	111,500	118,738		7,238
Interest		46,800	46,800	124,953		78,153
Other Revenue		29,210	29,210	101,714		72,504
Total Revenues		4,670,280	4,670,280	5,346,642		676,362
EXPENDITURES						
General Government		962.370	1,146,370	1,319,114		172.744
Police		1,980,160	1,980,160	2,043,463		63,303
Public Works		1,208,720	1,208,720	885,006		(323,714)
Parks and Recreation		723,330	723,330	712,742		(10,588)
Community and Economic Development		457,550	457,550	465,345		7,795
Senior Center		25,120	25,120	27,391		2,271
Capital Outlay		520,349	595,349	455,764		(139,585)
Total Expenditures	_	5,877,599	6,136,599	5,908,825		(227,774)
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES		(1,207,319)	(1,466,319)	(562,183)		904,136
OTHER FINANCING SOURCES						
Sale of Capital Assets		_	_	115,614		115,614
Transfers In		_	_	294,213		294,213
Transfers (Out)		(20,000)	(20,000)	· -		20,000
Total Other Financing Sources		(20,000)	(20,000)	409,827		429,827
NET CHANGE IN FUND BALANCE		(1,227,319)	(1,486,319)	(152,356)		1,333,963
Fund Balance - Beginning of Year		3,558,070	3,761,905	3,761,905		
FUND BALANCE - END OF YEAR	\$	2,330,751	\$ 2,275,586	\$ 3,609,549	\$	1,333,963

CITY OF SMITHVILLE, MISSOURI BUDGETARY COMPARISON SCHEDULE — MODIFIED CASH BASIS SPECIAL ALLOCATION FUND YEAR ENDED OCTOBER 31, 2022

	а	Original ind Final Budget	Actual	Variances with Budget Over (Under)			
REVENUES Taxes Interest Total Revenues	\$	570,000 - 570,000	\$ 1,205,885 12,000 1,217,885	\$	635,885 12,000 647,885		
EXPENDITURES Community and Economic Development Debt Service Total Expenditures		1,163,888 - 1,163,888	 6,914,999 328,953 7,243,952		5,751,111 328,953 6,080,064		
DEFICIENCY OF REVENUES OVER EXPENDITURES		(593,888)	(6,026,067)		(5,432,179)		
OTHER FINANCING SOURCES (USES) Issuance of Debt Transfers (Out) Total Other Financing Sources		(3,000) (3,000)	8,068,953 (1,808) 8,067,145		8,068,953 1,192 8,070,145		
NET CHANGE IN FUND BALANCE		(596,888)	2,041,078		2,637,966		
Fund Balance - Beginning of Year		386,786	386,786		<u>-</u>		
FUND BALANCE - END OF YEAR	\$	(210,102)	\$ 2,427,864	\$	2,637,966		

CITY OF SMITHVILLE, MISSOURI BUDGETARY COMPARISON SCHEDULE — MODIFIED CASH BASIS ARPA FUND YEAR ENDED OCTOBER 31, 2022

	á	Variances with Budget Over (Under)			
REVENUES Intergovernmental Revenues Interest Total Revenues	\$	1,089,162 - 1,089,162	\$ 1,110,128 10,570 1,120,698	\$	20,966 10,570 31,536
EXPENDITURES Capital Outlay		2,178,300	1,330,033		(848,267)
NET CHANGE IN FUND BALANCE		(1,089,138)	(209,335)		879,803
Fund Balance - Beginning of Year		1,089,550	 1,089,550		
FUND BALANCE - END OF YEAR	\$	412	\$ 880,215	\$	879,803

CITY OF SMITHVILLE, MISSOURI NOTES TO OTHER INFORMATION YEAR ENDED OCTOBER 31, 2022

The City follows these procedures in establishing the budgetary data reflected in the financial statements:

- A. Prior to October 31 of each year, the City Administrator submits to the Board of Aldermen a proposed operating budget for the fiscal year commencing the following November 1. The operating budget includes proposed expenditures and the means of financing them. The City adopts the proposed budget as amended and adjusted by the Board of Aldermen.
- B. Public hearings on the City's budget are conducted to obtain taxpayer comments. Prior to its approval by the Board of Aldermen, the budget document is available for public inspection.
- C. On or before October 31, the final budget is legally enacted by City Ordinance.
- D. Subsequent to its formal approval of the budget, the Board of Aldermen has the authority to make necessary adjustments to the budget by formal vote of the board.
- E. Management is authorized to transfer budgeted amounts between departments within any fund; however, any revisions that alter the total expenditures of any fund must be approved by the Board of Aldermen. Reported budget amounts are as originally adopted or amended by the Board of Aldermen.
- F. In accordance with Chapter 67, RSMo., the City adopts a budget for each fund. The proposed budget includes estimated revenues and proposed expenditure for all city funds. Budgeted expenditures cannot exceed beginning available monies plus estimated revenues for the year. Actual expenditures may not legally exceed budgeted appropriations at the total fund level. Monitoring of budgets is maintained at the expenditure category level (i.e., personal services, supplies, miscellaneous services and charges, and capital outlay) within each program. All amounts over budget have been approved by the Board of Aldermen through the disbursement process.
- G. Budgets for the general, certain special revenue funds, and the debt service fund are adopted on a basis consistent with a budgetary basis of accounting. Budgeted amounts are as originally adopted, or as amended by the Board of Aldermen. The City may use encumbrances where the expenditure may occur prior to the disbursement of cash.

The following funds had expenditures in excess of budgeted amounts for the year:

	Expenditures	Budget	Excess		
Special Allocation Fund	\$ 7.243.952	\$ 1.163.888	\$ 6.080.064		

CITY OF SMITHVILLE, MISSOURI SCHEDULE OF CONTRIBUTIONS YEAR ENDED OCTOBER 31, 2022

Fiscal Year Ending October 31,	De	ctuarially etermined ontribution	in F A	tributions Relation to ctuarially etermined ontribution	contribution Deficiency (Excess)	Covered Payroll	Contributions as a Percentage of Covered Payroll
2013	\$	135,882	\$	135,882	\$ -	\$ 1,630,264	8.3 %
2014		140,913		140,913	-	1,784,036	7.9
2015		160,040		160,040	-	2,009,670	8.0
2016		225,202		225,202	-	2,193,483	10.3
2017		214,561		214,561	-	2,257,594	9.5
2018		264,323		264,323	-	2,516,884	10.5
2019		285,158		285,158	-	2,739,287	10.4
2020		292,948		292,948	-	3,021,638	9.7
2021		286,975		286,975	-	3,129,279	9.2
2022		290,255		290,255	-	3,267,798	8.9



CITY OF SMITHVILLE, MISSOURI COMBINING BALANCE SHEET — MODIFIED CASH BASIS — GENERAL FUND OCTOBER 31, 2022

	General	E	ehicle and quipment placement	Total General Fund			
ASSETS							
Cash	\$ 3,465,222	\$	184,327	\$	3,649,549		
Total Assets	\$ 3,465,222	\$	184,327	\$	3,649,549		
LIABILITIES AND FUND BALANCES							
LIABILITIES							
Developer Escrow	\$ 40,000	\$		\$	40,000		
Total Liabilities	40,000		-		40,000		
FUND BALANCES							
Committed:							
Vehicle and Equipment Replacement	-		184,327		184,327		
Unassigned	 3,425,222		-		3,425,222		
Total Fund Balances	3,425,222		184,327		3,609,549		
Total Liabilities and Fund Balances	\$ 3,465,222	\$	184,327	\$	3,649,549		

CITY OF SMITHVILLE, MISSOURI COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES — MODIFIED CASH BASIS — GENERAL FUND YEAR ENDED OCTOBER 31, 2022

		General	E	ehicle and quipment eplacement	Eli	minations		Total General Fund
REVENUES	Φ.	4 007 040	Φ.		Φ.		•	4 007 040
Property Taxes	\$	1,007,610	\$	-	\$	-	\$	1,007,610
Sales and Use Taxes Franchise Taxes		2,122,573 742,590		-		-		2,122,573 742,590
Licenses, Fees, and Permits		422,663		-		-		422,663
· · · · · · · · · · · · · · · · · · ·		,		-		-		,
Intergovernmental Revenues		388,676 317,125		-		-		388,676
Charges for Services Fines and Forfeits		,		-		-		317,125
Interest		118,738 124,953		-		-		118,738 124,953
Other Revenue				22 524		-		,
		68,180		33,534				101,714
Total Revenues		5,313,108		33,534		-		5,346,642
EXPENDITURES								
Current:								
General Government		1,108,988		210,126		-		1,319,114
Police		2,043,463		-		-		2,043,463
Public Works		885,006		-		-		885,006
Parks and Recreation		712,742		-		-		712,742
Community and Economic								
Development		465,345		-		-		465,345
Senior Center		27,391		-		-		27,391
Capital Outlay		455,764						455,764
Total Expenditures		5,698,699		210,126				5,908,825
DEFICIENCY OF REVENUES								
UNDER EXPENDITURES		(385,591)		(176,592)		-		(562,183)
OTHER FINANCING SOURCES (USES)								
Sale of Capital Assets		2,435		113,179		-		115,614
Transfers In		227,148		222,065		(155,000)		294,213
Transfers Out		(155,000)		-		155,000		<u>-</u>
Total Other Financing Sources (Uses)		74,583		335,244		-		409,827
NET CHANGE IN FUND BALANCES		(311,008)		158,652		-		(152,356)
Fund Balances - Beginning of Year		3,736,229		25,676		<u>-</u>		3,761,905
FUND BALANCES - END OF YEAR	\$	3,425,221	\$	184,328	\$		\$	3,609,549

CITY OF SMITHVILLE, MISSOURI COMBINING BALANCE SHEET — MODIFIED CASH BASIS — NONMAJOR GOVERNMENTAL FUNDS OCTOBER 31, 2022

									Speci	ial Revenue	:													
														Capital	F	arks and				Capital			Tof	tal Nonmajor
		Police		DWI	Te	chnology	J	ludicial	Ap	pointed	Tra	nsportation	lm	provement	St	ormwater	Do	nations	F	Projects		Debt	Go	overnmental
	T	raining	R	Recovery	U	pgrade	E	ducation		Council	S	ales Tax	S	Sales Tax	S	ales Tax		Fund		Fund		Service		Funds
ASSETS	· <u></u>													_										_
Cash	\$	13,538	\$	14,612	\$	2,032	\$	3,446	\$	545	\$	-	\$	-	\$	-	\$	-	\$	183,729	\$	-	\$	217,902
Restricted Cash		-		-		-		-		-		429,407		410,774		809,380		3,305		-	_	255,934	_	1,908,800
Total Assets	\$	13,538	\$	14,612	\$	2,032	\$	3,446	\$	545	\$	429,407	\$	410,774	\$	809,380	\$	3,305	\$	183,729	\$	255,934	\$	2,126,702
FUND BALANCES																								
Restricted Committed	\$	13,538	\$	14,612	\$	2,032	\$	3,446	\$	545 -	\$	429,407	\$	410,774 -	\$	809,380	\$	3,305	\$	183,729	\$	255,934	\$	2,124,670 2,032
Total Fund Balances	\$	13,538	\$	14,612	\$	2,032	\$	3,446	\$	545	\$	429,407	\$	410,774	\$	809,380	\$	3,305	\$	183,729	\$	255,934	\$	2,126,702

CITY OF SMITHVILLE, MISSOURI COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES — MODIFIED CASH BASIS — NONMAJOR GOVERNMENTAL FUNDS YEAR ENDED OCTOBER 31, 2022

	Police Training	DWI Recovery	Technology Upgrade	Judicial Education	Appointed Council	Transportation Sales Tax	Capital Improvement Sales Tax	Parks and Stormwater Sales Tax	Donations Fund	Capital Projects Fund	Debt Service	Total Nonmajor Governmental Funds
REVENUES Sales and Use Taxes Licenses, Fees, and Permits Other Revenue	es, and Permits 2,038 4,477		\$ - - -	\$ - - -	\$ - - -	\$ 608,121 - 15,826	\$ 692,937 - -	\$ 690,960 - 11,000	\$ - - 3,305	\$ - 177,479 -	\$ - - -	\$ 1,992,018 183,994 30,131
Total Revenues	2,038	4,477	-	-	-	623,947	692,937	701,960	3,305	177,479	-	2,206,143
EXPENDITURES Current:												
Police	1,354	426	675	-	- 0.050	-	-	-	-	-	-	2,455
Municipal Court Public Works		_	_		2,250	133,365	_	-	_	_	-	2,250 133,365
Parks and Recreation	_	_	-	_	_	-	_	3,562	_	_	_	3,562
Capital Outlay	-	-	-	-	-	485,159	72,368	326,336	-	127,000	-	1,010,863
Debt Service:												
Principal	-	-	-	-	-	33,471	-	-	-	-	145,000	178,471
Interest Total Expenditures	1,354	426	675		2,250	4,805 656,800	72,368	329,898		127,000	194,213 339,213	199,018 1,529,984
Total Exportation	1,001	120	0.0		2,200	000,000	72,000	020,000		127,000	000,210	1,020,001
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	684	4,051	(675)	-	(2,250)	(32,853)	620,569	372,062	3,305	50,479	(339,213)	676,159
OTHER FINANCING SOURCES (USES) Transfers In Transfers Out					<u> </u>	-	- (463,824)	-		112,274	351,550 	463,824 (463,824)
Total Other Financing Sources (Uses)							(463,824)			112,274	351,550	
NET CHANGE IN FUND BALANCES	684	4,051	(675)	-	(2,250)	(32,853)	156,745	372,062	3,305	162,753	12,337	676,159
Fund Balances - Beginning of Year	12,854	10,561	2,707	3,446	2,795	462,260	254,029	437,318		20,976	243,597	1,450,543
FUND BALANCES - END OF YEAR	\$ 13,538	\$ 14,612	\$ 2,032	\$ 3,446	\$ 545	\$ 429,407	\$ 410,774	\$ 809,380	\$ 3,305	\$ 183,729	\$ 255,934	\$ 2,126,702

